

City Council Agenda Bill

20369

Bill Number

Subject: A public hearing to consider a text amendment to remove a special requirement under BMC 20.00.100 for Area 8 of the Lettered Streets Neighborhood

Summary Statement: Pursuant to BMC 20.22.010, the Planning and Community Development Director (PCDD) has initiated an applicant's request to consider an amendment to BMC 20.00.100 to remove a requirement that two properties on Halleck Street between A and B Streets can only be developed with a parking facility for the existing office building located at 2011 Young Street (Copper Building).

Planning Commission voted 5-0 to recommend City Council approval of the draft ordinance.

Previous Council Action: None

Fiscal Impact: This matter is part of the 2014 PCD work program with budgeted staff resources.

Funding Source: General Fund

Attachments: Planning Department Staff Report

Ordinance

Exhibit A - Planning Commission Findings and Conclusions

Exhibit B - BMC 20.00.100 for Area 8 of the Lettered Streets Neighborhood

Meeting Activity	Meeting Date	Staff Recommendation	Presented By	Time
Public Hearing Vote Requested	4/7/2014	Pass Ordinance	Ryan Nelson, Planner I, Planning & Community Development	10 minutes

Recommended Motion:

Council Committee: Agenda Bill Contact:

Ryan Nelson, Planning & Community Development 778-8300

Reviewed By Jeffrey B. Thomas	Department Planning	Date 03/31/2014
,	•	
Alan A. Marriner Kelli J. Linville	Legal Executive	04/01/2014 04/01/2014

CITY OF BELLINGHAM PLANNING STAFF REPORT

Agenda Topic: Text amendment to Bellingham Municipal Code (BMC) 20.00.100

Lettered Streets Neighborhood Table of Zoning Regulations to remove a special regulation limiting development of property to a private parking facility for an existing office building located at 2011 Young St.

within Area 8.

For: April 7th, 2014 – City Council Public Hearing

Staff Contact: Ryan Nelson, Planner I

I. Proposal Summary

Pursuant to BMC 20.22.010, the Planning and Community Development Director (PCDD) has initiated an applicant's request to consider an amendment to BMC 20.00.010 to remove a requirement that two properties on Halleck Street between A and B Streets can only be developed with a parking facility for the existing office building located at 2011 Young Street (Copper Building) (Exhibit A).

II. Role of the City Council

The proposal before the City Council is a legislative text amendment, which pursuant to Bellingham Municipal Code (BMC) Title 20.22.010(B), requires a Type VI process for a City Council Legislative Decision. The Planning Commission has previously held a public hearing and issued findings of fact and conclusions along with a recommendation of approval to the City Council (**Attachment 2**). The Council is also required to hold a public hearing and consider the proposed amendment.

Staff has provided a draft Ordinance (**Attachment 3**). The City Council should adopt or modify the ordinance as necessary to support their final decision.

III. Background

In 1979, the Copper building was constructed at 2011 Young Street. At that time the owner provided adequate on-site parking as required under the BMC. The required number of parking for office uses has not changed since.

In 1981, the property owner applied for a conditional use permit and a setback variance to construct a parking facility on the Halleck Street properties between A & B Streets (subject property see **Exhibit B**). The Board of Adjustment denied the proposed use of the property as a parking facility based on access point issues and the possibility of vehicles stacking on streets.

In 1996 the City Council approved a modification to the Lettered Streets Neighborhood boundaries and rezoned the subject properties from Residential Single to Residential Multi. At the public hearing comments were received that a parking lot on the subject property would benefit the neighborhood by providing additional parking for the Copper building and reduce parking over flow onto neighborhood streets.

Staff Report – Lettered Streets Neighborhood, Area #8 Text Amendment ZON2013-00008

In July of 1996 the City Council adopted regulatory provisions to restrict the use of the subject property to a parking lot for the office use located at 2011 Young Street.

On May 29, 2013, the applicant made a request to the PCDD to amend BMC 20.00.100 and remove the special regulations limiting development of the subject property to a parking facility for the Copper building.

Pursuant to BMC 20.22.010, any person may suggest amendments to development regulations for initiation by the PCDD, Planning Commission or City Council. Individual citizens cannot initiate an amendment but can ask the PCDD, Planning Commission or City Council to initiate action. The PCDD reviewed the request from the applicant and placed the proposed amendment on the Department's work program for consideration in 2014.

The zoning tables and maps of the approved Lettered Streets Zoning are shown in Exhibit B.

IV. Comprehensive Plan Goals and Policies

The proposed text amendment is consistent with and carries out the goals and policies of the City's Comprehensive Plan. The City's Comprehensive Plan identifies infill as a major growth strategy, particularly near employment opportunities in the Downtown Subarea. The Land Use and Housing Chapters of the Comprehensive Plan support infill development on vacant or underutilized land. Furthermore, the Economic Element of the Comprehensive Plan provides the following guidance for the subject proposal; "review land use regulations, development standards and design guidelines to ensure that the existing developed and remaining vacant or underutilized employment lands are used as efficiently as possible".

Relevant Comprehensive Plan goals and policies are listed in Exhibit C.

V. Issue

The code currently states that the properties located on Halleck Street between A & B Streets can only be developed as a parking facility for the Copper building. The Copper building contains 43 parking spaces and meets current as well as the original parking development standards required by the code at the time it was developed.

Over the last seventeen years there have been numerous changes in the vision of our community evident within the adopted Comprehensive Plan including:

- Focusing development on underutilized infill opportunities;
- Increased demand from the private market for housing in close proximity to downtown;
- Increased reliance upon multi-modal transportation options (bicycle, high frequency transit, etc.); and
- Increased mixed use development and density within urban villages.

The proposed text amendment would ensure consistency between the Lettered Streets Neighborhood Plan, Area 8 zoning and overall goals and objectives within multiple elements of the Comprehensive Plan. Removing the special regulations within Area 8 will allow the subject property to be developed under Residential Multi zoned uses with offices also allowed.

 To implement the goals and policies of the comprehensive plan and ensure consistency with the Lettered Streets Neighborhood Plan, the special regulations within the zoning table for Area 8 of the Lettered Streets Neighborhood need to be amended.

VI. Analysis

Pursuant to BMC 20.22, Text Amendments do not have specific criteria for consideration but are reviewed for consistency with the City's Comprehensive Plan by the Planning Commission and City Council. The proposed text amendment is consistent with the Framework, Land Use, Housing and Economic Development Chapters of the Comprehensive Plan (See **Exhibit C** for a list of goals and policies in support/opposition of the subject amendment).

Based upon review of the City's records including City Council meeting minutes, Ordinances/Resolutions and permit history on file, it appears the concerns expressed by residents of the Lettered Streets Neighborhood during the 5/96 public hearing led to the adoption of the special requirement for the subject property to be restricted to use of a private parking facility for the Copper Building.

Since 1996, numerous parking improvements have been completed within the immediate vicinity of the Copper building including development of a parking facility for city/county employees as well as increased on-street parking spaces on A Street. Additionally, since the time of the parking improvements, there are no enforcement/complaints on record concerning parking impacts associated with the Copper building.

As previously indicated the Copper building provides adequate off-street parking in accordance with the Bellingham Municipal Code. The subject property is bordered by multifamily residential to the southeast, commercial office to the southwest, private parking facility for city/county employees to the west, municipal courthouse to the northwest and residential single to the northeast and east. The proposed amendment will allow reasonable use of the subject property consistent with the zoning privileges and regulations enjoyed by other property owners within the immediate vicinity. The proposed amendment will be in the best interest of the residents of Bellingham by providing an infill development opportunity near existing services/employment while also maximizing use of underutilized undeveloped land.

The proposed amendment is consistent with the Growth Management Act planning goals and will ensure the subject regulations are revised in a manner consistent with the current community vision in an open and transparent public process through both the Planning Commission and City Council.

VII. Public Comment

 Notice of the Planning Commission hearing was mailed to land owners within 500 feet of the subject property, the Neighborhood presidents and Mayor's Neighborhood Advisory Commission members of the Lettered Streets Neighborhood, and the Washington State Department of Commerce on 1/16/2014. Notice was also posted onsite and published in the Bellingham Herald on 1/19/2014.

At the time of this staff report, staff has received two comments in support of the proposed amendment (**Exhibit D**).

51 VIII. State Environmental Policy Act (SEPA)

The City completed a SEPA Checklist including Supplemental Sheet "D" for Non-project Actions on 1/14/2014. A SEPA threshold determination was mailed to property owners within 500-feet of the subject property, posted on the subject property, and provided to the Washington State Department of Commerce on 1/16/2014. The SEPA threshold determination was also published in the Bellingham Herald on 1/19/2014.

IX. Staff Recommendation

Staff hereby recommends approval of the proposed text amendment as shown in the Draft Ordinance.

X. Exhibits:

- A. Text amendment request from applicant
- B. Zoning tables and map of the subject property
- C. Comprehensive Plan goals and policies
- D. Public Comment

EXHIBIT A

CORDATA GREEN LLC

222 Grand Ave Suite B, Bellingham WA 98225 (360) 389-1797

May 29, 2013

City of Bellingham
Planning and Community Development Department
ATTN: Jeffery Thomas, Planning Director
210 Lottie Street
Bellingham WA 98225

SUBJECT: Code Amendment Request - Property on Halleck St. between A and B Street

Dear Jeff,

Our development team has an exciting opportunity to purchase the two vacant lots on Halleck Street between A and B Street, with plans for residential development fitting to the area. These two lots are located within the desirable Lettered Streets neighborhood, and are within Area 8 which is zoned Residential Multi, Mixed/Multiple.

In our research about this property we discovered that these specific lots are burdened with restrictive code language under Bellingham Municipal Code 20.00.100, stating in Area 8 that:

"The property on Halleck St. between A and B Streets shall only be developed with a parking facility for use by the office building at 2011 Young St. (Copper Building)."

Since the surrounding area consists of a mixture of residential and commercial uses, with single family homes adjacent to the property, we were surprised to learn that these particular lots were identified to be developed for parking only.

In an effort to gain more information, I discussed this issue with Lindsay Kershner with the City of Bellingham Planning Department. Through some research she was able to confirm that due to the code restriction, parking would be the only use allowed for development on the site. She also noted that this restriction was originally placed due to substandard parking at the Copper Building. Although the parking may be substandard by COB code, all businesses within the Copper Building function properly with the parking available to date, and have been functioning this way since the building was constructed. No additional parking for the Copper Building is desired by the building owners.

The subject lots have been vacant and unused for many years. Although the BMC and Area 8 plan call for the space to be used for future parking, it is our vision that creating a cohesive residential development true to the neighborhood character would provide a highly desirable infill of this vacant area. As Bellingham continues to grow, we see a great opportunity to add residential space to our city's downtown area.

In an effort to move forward with the development of this subject property, we are requesting that you engage Planning Staff to initiate a code text amendment that would remove this restrictive specification.

We have received confirmation as of May 17, 2013 that Bellingham's Planning Staff are in support of this code text amendment. Having support of the staff is valuable to us, and we greatly look forward to working closely with them to achieve our request.

I would appreciate the opportunity to discuss this request with you further, and I am open to be a part of this process in any way that is desirable and helpful to the Planning Department and the City of Bellingham.

Thank you for your time and consideration. I look forward to hearing from you.

Warm Regards,

Devon Gilliland

Director of Planning and Development

cc:

Rob Janicki, Managing Member

Ron Jepson, Member Carrie Veldman, Associate Jeff Johnson, Realtor Chris Koch, Planner Lindsay Kersher, Planner

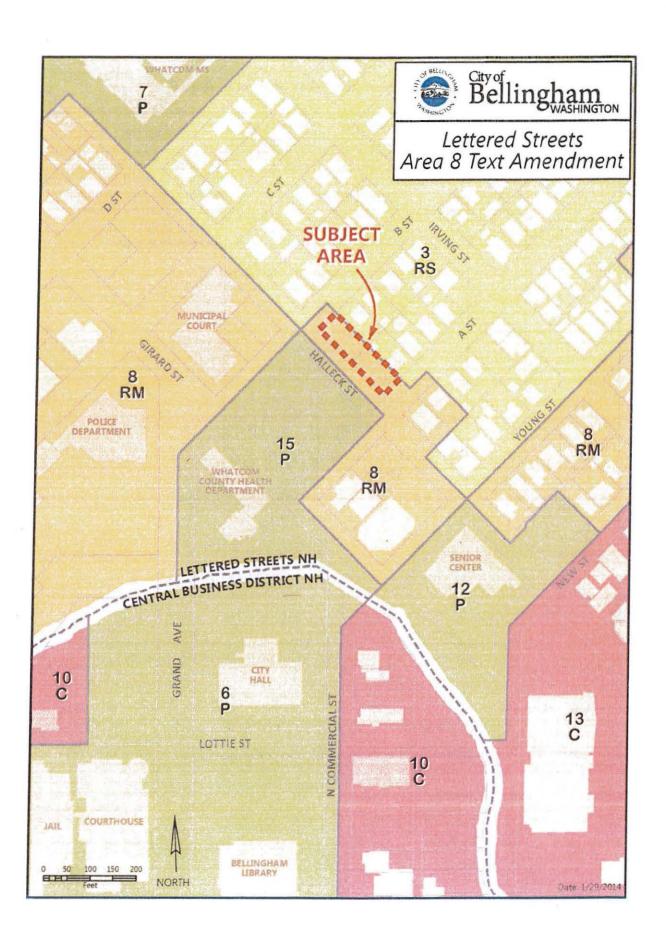
Attachments:

- 1. BMC 20.00.100
- 2. Lettered Streets Neighborhood Zoning Map
- 3. City Center Maser Plan Update: Zoning Designations

EXHIBIT B

BMC 20.00.100 Lettered Streets Neighborhood Table of Zoning, Area 8

Area	Zoning	Use Qualifier	Density	Special Conditions	Prerequisite Considerations	Special Regulations
8	Residential Multi	Multiple, mixed (offices allowed)		Screen at time of development for property abutting Halleck St. between A and B Sts.; steep slopes; view on properties facing or SW of Holly St.; design criteria for office and multifamily housing of two units or more; historic.	None	The property on Halleck St. between A and B Sts. shall only be developed with a parking facility for use by the office building at 2011 Young St. (Copper Building).



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EXHIBIT C

Comprehensive Plan Goals and Policies:

Part 1 - Framework Policies and Goals

- VB 4 Because infill is a major growth strategy, Bellingham devotes considerable energy to determining how to accommodate growth in existing neighborhoods in a manner that complements neighborhood character and builds on the pattern of planned park and open space systems.
- VB 6 The character of individual neighborhoods is enhanced through flexible design standards and incentives that ensure compatibility as existing neighborhoods receive infill development and new neighborhoods are formed.
- VB 9 Downtown Bellingham retains its role as the community's center through preservation and increased use of its fine historic buildings. Professional offices; government services; cultural, art and entertainment facilities; support services; retail uses; and higher density housing combine to create the complex mix that is downtown. Access to these features is supported by an integrated parking and alternative transportation system that is responsive to its users. New development adds to the existing building stock, complementing it in scale and quality. Public buildings set a standard of design quality that positively contributes to the community.
- VB 26 Increased housing density and infill exists in the downtown area and in other parts of the community that are appropriate for small lots or higher density housing, reflecting a variety of housing costs.
- VB 47 Downtown, including the Central Business District, Civic Center and Cultural District is the heart of the community as evidenced by new development in the form of major new office uses, higher density housing that is well-designed and reflects a variety of housing costs, and related goods and services to support those uses.
- VB 51 Parking improvements downtown emphasize support for downtown redevelopment, are pedestrian friendly, flexible, and adaptive to changing regional transportation technologies and patterns. Improvements may include satellite parking.
- GF Strategy, Action Step 7: Evaluate the progress of infill planning and development -Though the direction may be established in the comprehensive plan, the City should make a concerted effort to monitor its progress in achieving infill objectives.
- GF Infill Strategy, Action Step 12: Support staff development to enrich design and technical development skills - The agencies may wish to invest in bolstering staff's knowledge of land development, and staff's understanding of the costs and capabilities of different design or development approaches. This will enable staff to discuss development and design options with applicants at a technical level, perhaps resulting in improved project concepts and designs.
- GF Infill Strategy, Action Step 15: Include commercial or institutional uses in or near new large multi-family projects – A consistent community complaint throughout this process has been the development of large-scale multi-family housing projects and their impact on

surrounding neighborhoods. Infill strategies rely on higher-density housing, but it is clear that the high-density housing types used in the past will not work as part of future infilling efforts. Mixing uses is crucial to successful infill development, and the addition of residential units above first-floor retail in commercial areas is well understood and accepted as one approach. This recommendation encourages including small-scale commercial or institutional uses within multi-family projects, giving residents convenient access to services and increasing the dimension of activity in housing areas. This policy recommendation received mixed support from participants at the policy workshop, indicating some skepticism of its ability to succeed. As an alternative, the City may wish to establish guidelines for land uses in urban villages, ensuring that residential developments front directly on public streets and are located within a five-minute walk from commercial or institutional projects.

Community Growth Forum Policy Recommendations,

Interorganizational Coordination: Cementing Aspirations

People are concerned that Bellingham's unilateral acceptance of infill could be a bad idea if Whatcom County continues to allow development in the rural areas. The success of increased density within City limits relies heavily on the County's willingness to stem rural population growth. If large-lot, unincorporated development continues, traffic congestion, parking demand and the dispersion of economic activity away from the center will denude the City's attractiveness and quality of life (Comp Plan, page F-18).

B. Framework Infill Strategies

Infill Strategy 1 – Make more efficient use of the remaining City land supply; facilitate development on existing lots of record; develop flexible code provisions that allow a range of housing types; adopt minimum density requirements; other steps necessary to make better use of the remaining land supply.

LU-97 Maximize efficient use of City Center land, minimize gaps in the urban landscape, and improve urban form by; encouraging redevelopment of existing surface parking lots; discouraging creation of new surface lots; consolidate parking in strategically located parking structures; and manage parking as a system.

LU-99 Development regulations, including the allowed density and intensity, should provide for and encourage the efficient use of land.

LU-100 Infill developments that are sized and designed to fit their surroundings are encouraged.

LU-149 Encourage efficient parking arrangements to enable more intensive site development. Parking requirements in commercial and mixed use areas should not be reduced if it would likely result in significant, frequent overflow parking in adjacent residential areas.

LU-150 Consider reductions in required parking standards for purposes of:

- Achieving a compact urban form that is attractive, inviting and walkable.
- Furthering City infill and affordable housing goals and policies.
- Encouraging use of transit and other transportation alternatives.
- Reducing impacts on the environment.
- Encouraging the redesign of existing auto oriented strip commercial development.

LU-151 On-street parking should be primarily dedicated to serving the short term parking needs of street level retail and service customers. Peripheral lots and parking structures should be

primarily dedicated to employee, resident, and other long term parking uses. City parking policies and downtown parking development should be responsive to these needs.

- **HV-2** Increased housing density and infill exists in the downtown area and in other parts of the community which are appropriate for small lots or higher density housing, reflecting a variety of housing costs.
- **HP-20** Encourage infill development on land which remains vacant or underutilized, in otherwise built-up areas.
- **ED-24** Review land use regulations, development standards and design guidelines to ensure that the existing developed and remaining vacant or underutilized employment lands are used as efficiently as possible.

EXHIBIT D

Nelson, Ryan J.

From:

Jim Fox <jffox77777@aol.com>

Sent:

Friday, January 31, 2014 10:47 AM

To:

Nelson, Rvan J.

Subject:

DNS SEP2014-00001 BMC 20.00.100 (Zoning Halleck St Between A&B)

Ryan Nelson, Planner Planning & Community Development Dept. 210 Lottie St, Bellingham WA 98225

Thank you for the phone call clarifying the Determination of Non-Significance (1/15/2014) Re: the zoning requirement that the property along Halleck St between A&B Streets shall only be parking for the Copper Building, 2011 Young Street.

I have lived in Whatcom County since the early 1970s, and at 2106 Young Street since 1990. I have the following comments.

- (1) I have no objection and agree with the removal of this zoning provision.
- (2) It seems strange that a Zoning Ordinance would have been the vehicle to tie one specific property to the benefit of another; however this "zoning" restriction should be removed for other more significant reasons.
- (3) The barren lots north of Halleck between A&B have been a blight for decades: unused, undeveloped and minimally maintained, they add nothing of value to the owner or community.
- (4) Onsite parking for the Copper Building (2011 Young Street), is apparently adequate for the occupancies of a series of occupants that I have observed through the years. I rarely if ever notice their parking lot full.
- (5) The addition of government parking (after the church fire and demolition) in the block bounded by (Girard, Halleck, A and B) has greatly relieved the problem of government employees and clients parking in nearby residential areas. However, there is still a minor problem of government employees parking in the southeastern Lettered-Streets.
- (6) After several police car accidents at Young and Halleck, we lost <u>one additional space</u> unnecessarily, for the southbound Young St stop-sign (2101 Young?) -- despite the primary problem being traffic speeding on Halleck and Young Streets
- (7) We lost three single family houses north of New & Halleck Streets for Senior Center parking. This has added to the deterioration of the "residential" character of that area. The Lettered Street neighborhoods should not be further demolished and cannibalized for commercial and governmental parking lots.
- (8) While we are slowly seeing encroachment of businesses into The Lettered Streets; we should attempt to maintain the predominantly residential character of The Lettered Streets.

Thank you for reviewing these issues.

January 20, 2014

City of Bellingham
Planning and Community Development Department
ATTN: Ryan Nelson
210 Lottie Street
Bellingham, WA 98225

RE: Code Amendment Request - Property on Halleck Street between A and B Street

Dear Ryan,

Last Spring The RJ Group, who is the developer in the process of buying our property, requested a code amendment to lift the restrictive code language for the Halleck Street property (Parcel numbers 380330194439 and 380330201431) under Bellingham Municipal Code 20.00.100, stating in Area 8 that:

"The property on Halleck St. between A and B Streets shall only be developed with a parking facility for use by the office building at 2011 Young St. (Copper Building)."

As a vacant lot with such prime access to downtown and a historic neighborhood, it is our vision that creating a cohesive residential development true to the neighborhood character would provide a highly desirable infill of this vacant area. As Bellingham continues to grow, we see a great opportunity to add residential space to our city's downtown area. With the current restrictive language the property will likely continue to be underutilized.

As the current property owner I/we support The RJ Group and the City of Bellingham in working to remove this restrictive code language, and support residential development on our site.

Warm Regards,

David Goddard

360 676-8484

Attachment 2

1 ORDINANCE NO. AN ORDINANCE AMENDING BELLINGHAM MUNICIPAL CODE (BMC) 20.00.100 2 LETTERED STREETS NEIGHBORHOOD TABLE OF ZONING REGUATIONS FOR 3 AREA 8. REMOVING THE SPECIAL REGULATION LANGUAGE. 4 5 6 7 WHEREAS, pursuant to BMC 20.22.010, the Planning and Community Development 8 Director (PCDD) has initiated an applicant's request to consider an amendment to BMC 9 20.00.010 to remove a requirement that two properties on Halleck Street between A and B Streets can only be developed with a parking facility for the existing office building located at 10 2011 Young Street (Copper Building); and 11 12 13 WHEREAS, the Planning and Community Development Director (PCDD) reviewed the text amendment request and initiated action in accordance with the process and 14 procedures established under BMC 20.22 and BMC 21.10.150; and 15 16 17 WHEREAS, the proposed text amendment would eliminate the requirement that the 18 subject property be developed as a private parking facility to allow greater flexibility for 19 future development under the Residential Multi zoning; and 20 21 WHEREAS, City staff has reviewed the proposed text amendment and determined that a private parking facility located on the subject property is not needed to serve the existing 22 23 office building located at 2011 Young Street; and 24 25 WHEREAS, the City's Comprehensive Plan promotes infill as a major growth strategy and the Land Use, Housing and Economic Development Sections all contain specific 26 27 goals and policies to maximize efficient use of underutilized or vacant property; and 28 29 WHEREAS, the responsible official reviewed the proposed text amendment under the 30 procedures of the State Environmental Policy Act, and issued a Determination of Non-31 Significance on January 15, 2014; and 32 33 WHEREAS, required by RCW 36.70A.106 notice of the City's intent to adopt the proposed text amendment was sent to the Department of Commerce on January 15, 34 2014; and 35 36 37 WHEREAS, after mailed and published notice as required by BMC Chapter 21.10, the 38 Planning Commission held a public hearing on the proposed text amendment on 39 February 20, 2014; and 40 41 WHEREAS, the Planning Commission determined that the proposed text amendment 42 complies with, and will implement the goals and policies of the Bellingham Comprehensive Plan; and 43 44

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City of Bellingham
City Attorney
210 Lottie Street
Bellingham, Washington 98225
360-778-8270

1 2 3	WHEREAS, the Planning Commission considered the staff report and public testimony and thereafter made Findings, Conclusions and voted to recommend the City Counci adopt the proposed amendment; and					
4 5 6 7		after mail and published notice as required by BMC 21.10, the City Council hearing on the proposed text amendment on April 7 th , 2014; and				
8 9 10 11	Commission	the City Council considered the recommendation of the Planning and the staff report and public testimony, and hereby adopts the Findings of sions and Recommendations of the Planning Commission; and				
12 13 14		the City Council finds that the proposed text amendment is consistent with e goals and policies within the Comprehensive/Neighborhood Plan.				
15 16	NOW THERE	FORE, THE CITY OF BELLINGHAM DOES ORDAIN:				
17 18 19	Section 1.	The City Council adopts the Findings and Conclusions of the Planning Commission as attached in EXHIBIT A and incorporated by reference.				
20 21 22 23	Section 2.	The Lettered Streets Neighborhood Zoning Table (BMC 20.00.100) is hereby amended to remove a Special Regulation from Area 8 as shown in EXHIBIT B.				
24 25 26 27 28	PASSED by	the Council this day of, 2014				
29 30 31		Council President				
32 33 34	APPROVED	by me this day of, 2014				
35 36 37		Mayor				
38 39 40 41 42	ATTEST:	Finance Director				
43 44 45	APPROVED	AS TO FORM:				
46		2 City of Bellingham				

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Office of the City Attorney

Published:



BELLINGHAM PLANNING COMMISSION FINDINGS OF FACT, CONCLUSIONS AND RECOMMENDATIONS

FEBRUARY 20, 2014

SUMMARY

Following the public hearing and deliberation on the proposed amendments to BMC 20.00.100 Lettered Streets Table of Zoning Regulations, the Planning Commission has determined that the proposed changes comply with and implement the goals and policies of the Bellingham Comprehensive Plan, and should be approved.

I. FINDINGS OF FACT

1. Proposal Description

Pursuant to BMC 20.22.010, the Planning and Community Development Director (PCDD) has initiated an applicant's request to consider an amendment to BMC 20.00.010 to remove a requirement that two properties on Halleck Street between A and B Streets can only be developed with a parking facility for the existing office building located at 2011 Young Street (Copper Building) (Attachment A).

2. Background Information/Procedural History

- A. In 1979, the Copper building was constructed at 2011 Young Street. The owner provided adequate on-site parking required under the BMC and subsequently the required number of parking for office uses has not changed since.
- B. In 1981, the property owner applied for a conditional use permit and a setback variance to construct a parking facility on the Halleck Street properties between A & B Streets (subject property see **Attachment A**). The Board of Adjustment denied the proposed use of the property as a parking facility based on access point issues and the possibility of vehicles stacking on streets.
- C. In 1996 the City Council approved a modification to the Lettered Streets Neighborhood boundaries and rezoned the subject properties from Residential Single to Residential Multi. At the public hearing comments were received that a parking lot on the subject property would benefit the neighborhood by providing additional parking to the Copper building and reducing parking over flow onto neighborhood streets.
- D. In July of 1996 the City Council adopted regulatory provisions to restrict the use of the subject property to a parking lot for the office use located at 2011 Young Street.
- E. The PCDD initiated the proposed amendment based on a request from the applicant made on May 29, 2013, to amend BMC 20.00.100 and remove the special regulations limiting development of the subject property to a parking facility for the Copper building.
- F. The zoning tables and maps of the approved Lettered Street Zoning are shown in **Attachment A**.

3. Public Comment

A Public Hearing Notice was mailed to property owners, neighborhood representatives and Associations, and other interested parties. Notice also published in the Bellingham Herald. Two comments were received in support of the proposed amendment. Testimony was received at the Public Hearing.

4. State Environmental Policy Act (SEPA) Determination

The City issued a SEPA threshold determination of non-significance on January 15, 2014. Notice of the SEPA threshold determination was published in the Bellingham Herald on January 19, 2014.

5. Consistency with the Comprehensive Plan Amendment Decision Criteria
Pursuant to BMC 20.22, Text Amendments do not have specific criteria for consideration but are reviewed for consistency with the City's Comprehensive Plan by the Planning Commission and City Council. The City's Comprehensive Plan identifies infill as a major growth strategy, particularly near employment opportunities in the Downtown Subarea. The Land Use and Housing Chapters of the Comprehensive Plan support infill development on vacant or underutilized land. Furthermore, the Economic Element of the Comprehensive Plan provides the following guidance for the subject proposal; "review land use regulations, development standards and design guidelines to ensure that the existing developed and remaining vacant or underutilized employment lands are used as efficiently as possible". The proposed text amendment is consistent with the Framework, Land Use, Housing and Economic Development Chapters of the Comprehensive Plan (See Attachment B for a list of goals and policies in support/opposition of the subject amendment).

II. CONCLUSIONS

The Planning Commission concludes:

- 1. The proposed text amendment would ensure consistency between the Lettered Streets Neighborhood Plan, Area 8 zoning and overall goals and objectives within multiple elements of the Comprehensive Plan.
- 2. To implement the goals and policies of the comprehensive plan and ensure consistency with the Lettered Streets Neighborhood Plan, the special regulations within the zoning table for Area 8 of the Lettered Streets Neighborhood need to be amended.
- 3. The proposed amendment will allow reasonable use of the subject property consistent with the zoning privileges and regulations enjoyed by other property owners within the immediate vicinity.
- 4. The proposed amendment will be in the best interest of the residents of Bellingham by providing an infill development opportunity near existing services/employment while also maximizing use of underutilized undeveloped land.
- 5. The proposed amendment is consistent with the Growth Management Act planning goals and will ensure the subject regulations are revised in a manner consistent with the current community vision in an open and transparent public process through both the Planning Commission and City Council.

III. RECOMMENDATION

APPROVED AS TO FORM:

City Attorney

Based on the Findings of Fact and Conclusions, the Bellingham Planning Commission recommends that the City Council approve the text amendment removing the special regulation under Area 8 of the Lettered Streets Neighborhood as shown in the Zoning Table in Attachment C.

ADOPTED this 20TH day of February , 2014.

Planning Commission Chair

ATTEST: Leather Law

Recording Secretary

-20-

EXHIBIT B

BMC 20.00.100 Lettered Streets Neighborhood Table of Zoning, Area 8

Area	Zoning	Use Qualifier	Density	Special Conditions	Prerequisite Considerations	Special Regulations
8	Residential Multi	Multiple, mixed (offices allowed)	1,500 sq. ft. per unit for residential	CONTRACTOR OF SEC.		The property on Halleck St. between A and B Sts. shall only be developed with a parking facility for use by the office building at 2011 Young St. (Copper Building).



BELLINGHAM CITY COUNCIL

210 Lottie Street, Bellingham, Washington 98225 Telephone (360) 778-8200 Fax (360)778-8101 Email: ccmail@cob.org Website: www.cob.org

BELLINGHAM CITY COUNCIL NOTICE OF PUBLIC HEARING

Notice is hereby given that the Bellingham City Council will hold a public hearing on <u>April 7, 2014 @ 7:00 PM</u>, or as soon thereafter as possible, in the <u>City Council Chambers</u>, <u>City Hall</u>, <u>210 Lottie Street</u>, <u>Bellingham</u>, <u>Washington</u>, to take public comment on the following:

THE CONSIDERATION OF A PROPOSED TEXT AMENDMENT TO BMC 20.00.100 LETTERED STREETS TABLE OF ZONING REGULATIONS TO REMOVE A REQUIREMENT THAT THE PROPERTIES ON HALLECK STREET, BETWEEN A & B STREETS, SHALL ONLY BE DEVELOPED WITH A PARKING FACILITY FOR THE EXISTING OFFICE BUILDING LOCATED AT 2011 YOUNG STREET. THE CITY HAS ISSUED A SEPA DNS FOR THIS NON-PROJECT ACTION.

Detailed information can be found at: http://www.cob.org/government/public/boards-commissions/planning-materials.aspx

Staff Contact: Ryan Nelson, Planner I (360) 778-8368 or rnelson@cob.org

Anyone wishing to comment on this topic is invited to attend; or if unable to attend, to send your comments, in writing to the Council Office, 210 Lottie Street, or email to ccmail@cob.org, or fax to 778-8101, to be received prior to 10:00 a.m., Wednesday, April 3, to be included in the agenda packet. Comment received after that time will be distributed to Council but not included in the published meeting materials.

FOR OUR CITIZENS WITH SPECIAL NEEDS, the Council Chambers is fully accessible. Elevator access to the second floor is available at City Hall's west entrance. Hearing assistance is available and a receiver may be checked out through the clerk prior to the evening session. For additional accommodations, persons are asked to contact the Legislative Assistant at 778-8200 in advance of the meeting. Thank you.

Publication date: March 7, 2014

Halleck Street 500FtRadius Mailing Labels for Text Amendment

CHEUK TAM & CH-LING LIN 2100 D STREET BELLINGHAM WA 98225-3301 K & D PROPERTY MANAGEMENT 2920 SEAVIEW CIRCLE BELLINGHAM WA 98225-1500

IRA D PARNES 777 E SOUTH TEMPLE APT 9D SALT LAKE CITY UT 84102-1273 ELEANOR KWONG 5012 GRANVILLE ST VANCOUVER BC V6M 3B4 CAN

STARCK M & PAMELA A FOLLIS 1470 ISLAND VIEW DR BELLINGHAM WA 98225-8540

WHATCOM COUNTY HEALTH DEPT 509 GIRARD ST BELLINGHAM WA 98225-4005 DAVID K & REBECCA CRIDER 2118 D STREET BELLINGHAM WA 98225-3301 MYLES J MARTINSON 8349 JONES AVE NW SEATTLE WA 98117-3503

WHATCOM RENTAL PROPERTIES LLC 2617 NORTHSHORE RD BELLINGHAM WA 98226-9487 MONSTERS PROPERTIES LLC 4805 SUCIA DR FERNDALE WA 98248-9024 MICHAEL G NICHOLS & PIA T FISCHER 2119 C STREET BELLINGHAM WA 98225-3621

2106 C ST LLC 138 NORTHSHORE DR BELLINGHAM WA 98226-4425 TIMOTHY R BURNETT &
JANET M MARTINSON
1605 E STREET
BELLINGHAM WA 98225-3055

WILLIAM E & CARRIE M WILEY 2101 B STREET BELLINGHAM WA 98225-3615

ABEL R LOPEZ & MARIA I CORTES-ZAMORA 2110 C STREET BELLINGHAM WA 98225-3622 CITY OF BELLINGHAM PARK DEPT 3424 MERIDIAN ST BELLINGHAM WA 98225-1764 CRAIG A & KELLY J BEEDLE 2900 T AVENUE #E ANACORTES WA 98221-2889

KATE RAMSDEN 2114 C STREET BELLINGHAM WA 98225-3622 VINCENT P & MARY KELLEY 4300 KANSAS ST BELLINGHAM WA 98229-6020 STEVEN R VOGEL 2118 C STREET BELLINGHAM WA 98225-3622

RANDALL O BUDD 2201 C STREET BELLINGHAM WA 98225-3623 SALVADOR A & CHRISTINE HOYOS 2115 B STREET BELLINGHAM WA 98225-3615 SARA G LOHSE 2205 C STREET BELLINGHAM WA 98225-3623

COPPER BUILDING ASSOCIATES 2011 YOUNG ST BELLINGHAM WA 98225-4052 JULIO C & OLGA C MERLUS 615 IRVING ST BELLINGHAM WA 98225-3644 DOCTREEFROG LLC 412 GIRARD ST BELLINGHAM WA 98225-4004

NICHOLAS HOFFMAN 2500 H STREET BELLINGHAM WA 98225-3427 ROBERT C HOLMES 1707 CONCORD CT BELLINGHAM WA 98226-3673 KIRSTEN J LUTES 2106 B STREET BELLINGHAM WA 98225-3616 MEGAN SYLVESTER 2110 B STREET BELLINGHAM WA 98225-3616 CHARLES F & KANDICE J MCCALLUM PO BOX 141214 ANCHORAGE AK 99514-1214 JOSHUA MACLACHLAN 6006 FAZON RD BELLINGHAM WA 98226-9540

BARTON L & VICTORIA L GRIFFITH 433 HIGHLAND DR BELLINGHAM WA 98225-6405

SUE ANN CROFT 603 IRVING ST BELLINGHAM WA 98225-3644 VICENTE & EVELIA JIMENEZ 2109 A STREET BELLINGHAM WA 98225-3601

IVAN STONER & SAMANTHA HAVERLAND 2118 B ST BELLINGHAM WA 98225-3616 DANIEL F DEPAOLA & LAUREN J TAYLOR & MANZANITA M MERIWETHER 2119 A STREET BELLINGHAM WA 98225-3601

JERRY L & MEVA D JANEWAY 3363 SWEET RD BLAINE WA 98230-9285

ANDREW D GOOD & JENNIFER A TRUJILLO DE GOOD 2212 C ST BELLINGHAM WA 98225-3624 FOURTH CORNER RENTAL PROPERTIES LLC 2617 NORTHSHORE RD BELLINGHAM WA 98226-9487

GARY A ENDERSBY 515 IRVING ST BELLINGHAM WA 98225-3642

LAUREN J TAYLOR &
DANIEL F DEPAOLA
2119 A STREET
BELLINGHAM WA 98225-3601

MT BAKER INVESTMENT PROPERTIES LLC 2617 NORTHSHORE RD BELLINGHAM WA 98226-9487

MARY M HORNOF 514 IRVING ST BELLINGHAM WA 98225-3643

THOMAS M NETHERCOT 3920 LYMAN RD OAKLAND CA 94602-1847 FRANK N & DENISE A BAKER 111 UNDERHILL RD BELLINGHAM WA 98225-7916 JARED W GROGAN 503 IRVING ST BELLINGHAM WA 98225-3642

HECTOR B VALADEZ 2215 B STREET BELLINGHAM WA 98225-3617 HUONG C T TRAN-THANH V NGUYERN 3209 BRANDYWINE WAY BELLINGHAM WA 98226-3879 FRANK N & DENISE A BAKER 111 UNDERHILL RD BELLINGHAM WA 98225-7916

WHATCOM COUNTY PARKS & RECREATION DEPT 3373 MT BAKER HWY BELLINGHAM WA 98226-7500

DANIEL J SALAS 2107 YOUNG ST BELLINGHAM WA 98225-3611 JOSHUA MACLACHLAN 6006 FAZON RD BELLINGHAM WA 98226-9540

TOBY A MARSTON &
JENNIFER M STEPHENS
2210 B STREET
BELLINGHAM WA 98225-3618

JULIE A HARDENBROOK 2109 YOUNG ST BELLINGHAM WA 98225-3611 KURT H STERZELBACH & CARRIE A COOPER 2212 B ST BELLINGHAM WA 98225-3618 US

DEAN & THERESA M MIKE 269 N LURING DR PALM SPRINGS CA 92262-6524 KATHERINE A PATERA 2201 A STREET BELLINGHAM WA 98225-3603 STEVEN J MURA 921 36TH ST BELLINGHAM WA 98229-3137 STEPHEN L & B DIANNE L SMITH 5528 CANVASBACK RD BLAINE WA 98230-6303 RICHARD C G VALENTINE P O BOX 5465 BELLINGHAM WA 98227-5465 ROBERT J III & KATHY M BELL 500 WILLOW RD BELLINGHAM WA 98225-7841

JAMES F FOX P O BOX 1330 BELLINGHAM WA 98227-1330 DAVID J WEISS 2207 A STREET BELLINGHAM WA 98225-3603 DAN J LINDSAY 414 IRVING ST BELLINGHAM WA 98225-3608

NICHOLAS S & BENJAMIN SCHOLTZ 2115 YOUNG ST BELLINGHAM WA 98225-3611 THOMAS M & ERIN K MCNUTT 705 CAROLINA ST BELLINGHAM WA 98225-4109 ERIC A SCHLEMMER 3930 CLIFFSIDE DR BELLINGHAM WA 98225-8406

SARAH F SMITH 411 IRVING ST BELLINGHAM WA 98225-3607 MARY E FRIAR 2206 A STREET BELLINGHAM WA 98225-3604 JAMES R BEE 2832 COTTONWOOD AVE BELLINGHAM WA 98225-1213

VANESSA A BLACKBURN 2114 YOUNG ST BELLINGHAM WA 98225-3612 CATHERINE A ROEDER 2208 A STREET BELLINGHAM WA 98225-3604 RHYS A WEBB 2116 YOUNG ST BELLINGHAM WA 98225-3612

NANCY K PEIRCE 2212 A ST BELLINGHAM WA 98225-3604 GREG H BELLATORRE & JOHNILEE S WHITESIDE 2120 YOUNG ST BELLINGHAM WA 98225-3612 ERIK D WERMUS 2201 YOUNG ST BELLINGHAM WA 98225-3613

DAVID N HANSEN 3237 NORTHSHORE RD BELLINGHAM WA 98226-7828 EDWARD E LAWSON 2205 YOUNG ST BELLINGHAM WA 98225-3613 LOUANN CULBRETH 2216 A STREET BELLINGHAM WA 98225-3604

DANA MACDONALD 15625 E SHORE DR LYNNWOOD WA 98087-6623 CALEB J & HANNAH M ATKINS 2209 YOUNG ST BELLINGHAM WA 98225-3613 PATRICIA C GENTILE 2215 YOUNG ST BELLINGHAM WA 98225-3613

DAVID N & C KAY HANSEN 3237 NORTHSHORE RD BELLINGHAM WA 98226-7828 SUNTER FAMILY TRUST HEINO SUNTER & KELLE A RANKIN-SUNTER TR PO BOX 2177 BLAINE WA 98231-2177

DOUGLAS J VAN BOVEN P O BOX 162 BELLINGHAM WA 98227-0162

SALVATORE J LATINA 4642 27TH NE PORTLAND OR 97211-6526 GREGORY D BEYER-MIRELA GIACONI 2001 CORNWALL AVE BELLINGHAM WA 98225-3647 PENSCO TRUST CO CUSTODIAN FBO SYLVIA RATZLAFF P O BOX 26903 SAN FRANCISCO CA 94111-6903 MNAC – LETTERED STREETS Andrew Good 2212 C St. Bellingham, WA 98225 LETTERED STREETS Arlene Feld 1510 Broadway Bellingham, WA 98225