

City Council Agenda Bill

20207

Bill Number

Subject: Consideration of a petition to vacate a portion of G Street between Roeder Avenue and West Maple Street within the Waterfront District.

Summary Statement: City Council is concurrently considering the Interlocal Agreement for Facilities Within the Watefront District ("Interlocal"). Along with other agreements to exchange or use property, Section D.6 of the Interlocal recognizes the Port of Bellingham and Sanitary Service Company petition to vacate G Street between Roeder Avenue and W. Chestnut Street within the Waterfront District shown and described on Exhibit A of the Ordinance.

The Hearing Examiner held a public hearing on October 23, 2013. The Hearing Examiner's Findings of Fact, Conclusions and Recommendation are provided in Exhibit D of the Ordinance.

Previous Council Action: Committee of the Whole recommended approval of the Interlocal on November 7, 2013.

Fiscal impact: The City's transfer of property to the Port outlined in Section D.6 of the Interlocal and the Port's transfer of property to the City outlined in Section D.7, are of equitable values. Sanitary Service Company abuts the southern one-half of the subject right-of-way and intends to submit payment for said one-half.

Funding Source: N/A

Attachments: Memorandum with Exhibits

Ordinance with Exhibits

The Record from the proceedings before the Hearing Examiner is available in the City Council

office upon request. Please contact J. Lynne Walker at 778-8202.

Meeting Activity Meeting Date Staff Recommendation Presented By Time

Closed Record Hearing 02-Dec-2013 Pass Ordinance Steven Sundin, Planner II 5 min

Third and Final
Ordinance

09-Dec-2013

Pass Ordinance

Council Committee:

Committee of the Whole

Seth Fleetwood, Chair

Agenda Bill Contact:

Steven Sundin, Planner II, 778-8359

Committee Actions:

Reviewed By Jeff Thomas, Director, PCD

Tara Sundin, Mayor's Office

Initials

Date

See page 2 attached.

Alan Marriner, Legal

Mayor

Council Action:

12/2/13 See page 2 attached.

City Council Committee Meeting Motions:

CL/SS MOVED TO ACCEPT THE HEARING EXAMINER'S FINDINGS OF FACT AND CONCLUSIONS OF LAW AND RECOMMENDATION. The motion carried 5-1. JW opposed. GK excused.

SS/CL MOVED TO REQUIRE COMPENSATION AS IDENTIFIED IN THE INTERLOCAL AGREEMENT. The motion carried 5-1. JW opposed. GK excused.

SS/CL MOVED TO RECOMMEND APPROVAL OF THE ORDINANCE. The motion carried 5-1. JW opposed. GK excused.

COUNCIL ACTION:

COUNCIL PRESIDENT FLEETWOOD REPORTED THAT COUNCIL VOTED UNANIMOUSLY DURING THE CLOSED RECORD HEARING TO ACCEPT THE FINDINGS OF FACT, CONCLUSIONS AND RECOMMENDATIONS OF THE HEARING EXAMINER AND APPROVE THE PETITION TO VACATE PORTIONS G STREET BETWEEN ROEDER AVENUE AND WEST MAPLE STREET WITHIN THE WATERFRONT DISTRICT. COMPENSATION FOR THE VACATION OF THE RIGHT-OF-WAYS AS SET FORTH IN THE INTERLOCAL AGREEMENT FOR FACILITIES EXCEPT AS PROVIDED IN SECTION 2 OF THIS ORDINANCE PROVIDING THAT THE SUM OF \$53,272.00 IS DEPOSITED TO THE CITY OF BELLINGHAM BY THE PETITIONER ABUTTING THE SOUTHERN ONE-HALF OF THE RIGHT-OF-WAY (SANITARY SERVICES COMPANY) PRIOR TO THIRD AND FINAL READING OF THIS ORDINANCE.

LEHMAN / KNUTSON MOVED APPROVAL FOR FIRST AND SECOND READING. MOTION CARRIED 6-1, WEISS OPPOSED.



PLANNING AND COMMUNITY DEVELOPMENT DEPARTMENT

210 Lottie Street, Bellingham, WA 98225

Telephone: (360) 778-8300 Fax: (360) 778-8302 TTY: (360) 778-8382

MEMORANDUM

TO:

City Council Members

FROM:

Steven Sundin, Planning Department

DATE:

November 12, 2013

SUBJECT:

Street Vacation #VAC2013-00004

The Port of Bellingham and Sanitary Service Company (SSC) have petitioned for street vacations of G Street between Roeder Avenue and West Maple Street within the Waterfront District. The subject right-of-way is shown on EXHIBIT A of the Ordinance.

Total area of right-of-way petitioned for vacation is 13,318 square feet. The Port would retain the northwest ½ of the subject right-of-way and SSC would retain the southeast ½ of the subject right-of-way. (6,659 square feet to each) Currently the right-of-way is utilized for SSC's employee parking, equipment storage and operational areas.

The Technical Review Committee recommended approval of the street vacation petition because:

- 1. This portion of G Street is not necessary for future circulation needs of the City; and
- 2. The amount of land area proposed to be dedicated by the Port to the City for new right-of-way's within the Waterfront District exceeds the right of way petitioned for vacation; and
- 3. The value of land area proposed to be dedicated by the Port to the City for new right-of-way within the Waterfront District exceeds the value of the right-of-way petitioned for vacation.

Due to #2 and #3 above, the Planning Director determined that an appraisal was not necessary. However, an appraisal was conducted for park dedication purposes. The square footage in the Marine Trades subarea was appraised at \$8.00 per square foot as shown in the table labeled VAC2013-00004. SSC is prepared to pay \$53,272.00 for the southeast ½ of G Street abutting their property. (6,659 square feet x \$8.00 per square foot) A schematic of right-of-ways and park areas intended to be dedicated within the Waterfront District and the VAC2013-00004 table is provided on the following pages.

The Hearing Examiner held a Public Hearing on October 23, 2013. On November 8, 2013 the Hearing Examiner provided Findings of Fact, Conclusions of Law and Recommendation. These are provided on EXHIBIT D of the Ordinance.

In summary, the Hearing Examiner recommended approval of the proposed vacation petition subject to:

- Payment for the southeast ½ of G Street (\$53,272.00) shall be submitted to the Finance Director; and
- Approval of the Waterfront District Subarea Plan and Interlocal Agreement for Facilities that the
 City Council determines provides improved public access to Bellingham Bay and improved public
 circulation and that the dedication of land and right-of-way is of a value at least equal to the
 vacated right-of-way; and
- 3. Necessary easements for public and private utilities are retained.

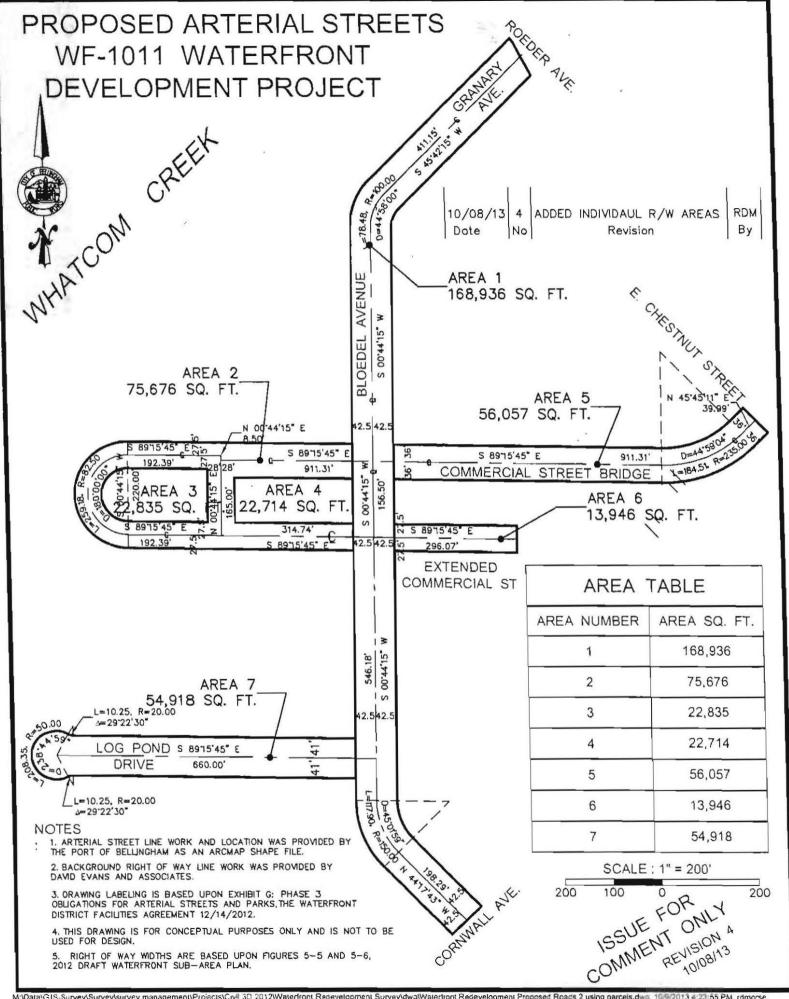
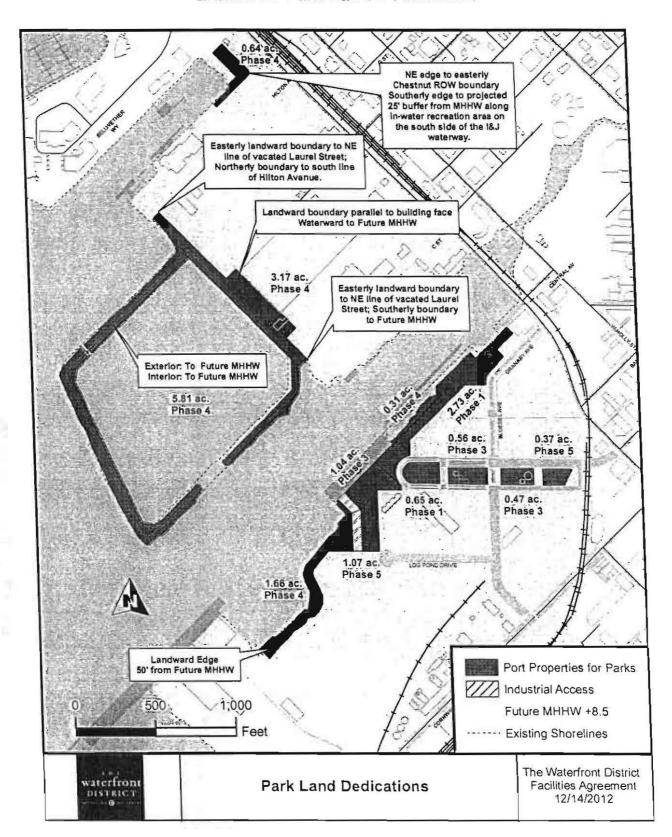


Exhibit H: Park Land Dedications



Waterfront District Proposed Street Vacations

Map em s ert Sole i	Street Hame	- Description Owner	y	Note	Water Area SF	Land locks Private Parcels	Abus Witerbody	RCW 35,79,035 Aprilitarion	Adjacent to Editing or Proposed P	Method	Appetible Demon(s)	spland Value & SQSF Marine Trades/Importrial Areas	aderuater Tideland Vale @ 52	Disenteen Arts	em of Value
	W toy	Between the southeastern time of varied I Street and the northwestern line of G Street.	12,115	100 % Underwater Tidelands	12.115	N	H	HA	н	Normal Street Vacation		80	\$64,870		
_	H Street	Between the southwesterly line of Roeder Avenue and the southwesterly line of W. Chestnut ${\mathbb R}$	11.711		٥	н	N:	NA	N	Normal Street Vacation		\$109,704	\$0,		
	Central	Between the northeasterly line of vecated by δt and the southwesterly line of vacated by $\delta treet$	6,400	100 % Underwater Fidelands	6,400	N	۲	٧	н,	Normal Street Vacation		50-	\$12,600		
	Leurel St.	Full width of Laurel St. abutting blacks 217 and 218	9.997	107/10/10	Ď.	- 11	- 16	NA.	94	Mirmal Street Valation		1349.925	\$0		
	W. Maple	Between the Southeasterly Line of D Street and the horthwesterly Line of the C Street.	13,540		o	N	N	HA	N	Normal Street Vacation	1	\$106,660	50		
Part share	n Abutting Owner		76,030		16,725	V. a						1466,304	\$77,470		\$545,779
->	G Street	Between the southwesterly line of Roeder Avenue and the Southwesterly line of	18,818	POW 's SF	6	N	N	NA.	N	Normal Street Vacation	382		- 1		
		vacated W. Chestnut St.	11.118		0	-		_				\$306,544 \$306,544	\$0 \$0	-	
Hartor Ar	eas - State Owner		- Anti-		~										
	Army St	Between the Northeasterly line of vacted Oak 51, and the Northeasterly line of Pine St.	41,447		0	. 4	N	44	N	Normal Street Vacation	DNR &	\$111,576	\$n		
1	Central Street	Setween the inner Harbor Une and the Northwatterry line if Pen St.	41.014	90.15% Underwater Tidelands	18,795	N	•	Y	н	Normal Street Vacation	DNR &	\$39.912	\$77,840		1111,500
	Oak St.	between the continuentally line of acros, the insur harber line and the southeastern line of Central Ave.	15,579	Upland Characteristics Intersection with Central asciuded	3	N		۲	N	Normal Street Vacation	DNR &	5134,683	50		
-	C Street	Serween the inner and Outer Harb— Lines	35,002	82.5% Underwater Tidetandii	28,677	N	N	NA	¥	Normal Street Vacation	DNR &	\$49,000	\$87,754		\$104,754
-	D Street	Setween the Inner and Outer Harber Lines	35,03T	25% Underwater Tidelands	29.781	н	N	NA	TY	Normal Street Variation	QUE &	342,048	\$59,567		\$105,610)
	£ Street	Between the inner and Outer Harton Lines	35,075	69.37% Underwater Timieria	uest	N	R	HA	¥	Normal Street Vacation	Enri &	530,117	561,621		\$92,734
	F Sureet	Between the loner and Outse Harber Lines	35,125	98.62% Underwater Tidelands	14,690	N	l N	NA	Y	surmal Street Vacation	ONR &	\$5,880	\$63,760		\$73,140
Total 90	W Vacation Petitio	on Requested	340.289 329,637	7.57	163,594 302,119								\$226,788 \$404,238		\$941,948 \$1,994,271
Phase 1							-	, -				-			-1
A	Granary/Bloods	Between Raedler Ave and Log Pural Area	137,147	3.15	- 1		1							LADRAPS.	
	Granani/Broeds	Through Log Point Stat	12,340	2.74								1258,240			
č	Commercial Street	From Grand-williandel to assess Laurai	56,349	774	0				L				s	1,418,775	
5-7		Subtoral Phase I & Z	ח,ום	5.23		1	***	9	78%						\$3,145,646
	Commercial Stre	The factor of the Arm Color in Property and the Color		-								-			
0	Green Commercial little	And and an artist of the second	23,462	NAME OF THE PARTY		_	_				-			5584,550	
ŧ	Green	From Part Property near Chestnut & Commercial St. in Commercial	17,110	0.86											
		Substate Phase 3	60,792	LAD											\$584,550
		firmed Total	284.16												55,732.150

AFTER RECORDING RETURN DOCUMENT TO:

City of Bellingham - Planning Department 210 Lottie Street Bellingham, WA 98225

Reserved for Recording Purposes Only

DOCUMENT TITLE: Street Vacation Ordinance

REFERENCE NUMBER OF RELATED DOCUMENT: VAC2013-00004

GRANTOR(S): City of Bellingham

GRANTEE(S): Port of Bellingham and Sanitary Service Company

ASSESSOR'S TAX/PARCEL NUMBER(S): Multiple

ABBREVIATED LEGAL DESCRIPTION: Full width of G Street between the southwesterly line of Roeder Avenue and the southwesterly line of West Chestnut Street generally located within the Waterfront District.

Please see EXHIBIT A for complete legal descriptions.

ORDINANCE	NO.	

AN ORDINANCE RELATING TO THE VACATION OF THE FULL WIDTH OF G STREET BETWEEN THE SOUTHWESTERLY LINE OF ROEDER AVENUE AND THE SOUTHWESTERLY LINE OF WEST CHESTNUT STREET GENERALLY LOCATED WITHIN THE WATERFRONT DISTRICT ALL WITHIN THE CITY OF BELLINGHAM.

WHEREAS, the Port of Bellingham's SEPA Official released the following documents related to the New Whatcom / Waterfront District Redevelopment Project:

- Draft Environmental Impact Statement including Technical Appendices, January, 2008
- Supplemental Draft Environmental Impact Statement, October 2008
- Final Environmental Impact Statement, July 2010
- Addendum to the Final Environmental Impact Statement, February 2010

Environmental Impact Statement Addendum, December 2012

WHEREAS, the December 2012 EIS Addendum (Addendum) for the Waterfront District Redevelopment Project included an updated preferred alternative "intended to be a medium density, sustainable development that features a diversity of uses that are complementary to the Downtown Bellingham Central Business District, Old Town, and surrounding neighborhoods; an infrastructure network that integrates with and connects the waterfront to the surrounding area' and, a system of parks, trails and open space that opens up the waterfront to the community;" and

WHEREAS, the Addendum identifies five sub areas (provided in EXHIBIT B) within the Waterfront District which are; Marine Trades, Downtown Waterfront, Log Pond, Shipping Terminal and Cornwall Beach: and

WHEREAS, table 2-3 of the Addendum (also included in EXHIBIT B) specifies three broad use categories which include office/industrial, housing, and goods and services as well as associated building square footage amounts at full build out through a five phase period; and

WHEREAS, table 2-4 of the Addendum (also included in EXHIBIT B) specifies building square footages for each of the three use types within each sub area through the five phase period; and

WHEREAS, in December 2012, the City of Bellingham (City) and the Port of Bellingham (Port) released drafts of the following documents for public review; Sub-Area Plan, Development Regulations, Design Standards, Planned Action Ordinance, Development Agreement and an Interlocal Agreement for Facilities within the Waterfront District; and

WHEREAS, during the months of March through June, 2013, the City's Planning and Development Commission held public hearings and conducted work sessions in order to review and consider drafts of the Sub-Area Plan, Development Regulations, Design Standards, and Planned Action Ordinance; and

WHEREAS, on June 6, 2013, the City's Planning and Development Commission forwarded Findings of Fact, Conclusions and Recommendations (including recommended revisions) for approval of the documents specified above by a vote of 7-0; and

WHEREAS, during the months of July through November, 2013 the Bellingham City Council held a public hearing and conducted work sessions in order to review and consider the Planning Commission's Findings of Fact, Conclusions and Recommendations (including recommended revisions) for the documents specified above and also reviewed and considered the Development Agreement and Interlocal Agreement for Facilities (ILA); and

WHEREAS, on (DATE) the Bellingham City Council approved the Waterfront District Sub-Area Plan, the Development Regulations, Design Standards, Planned Action Ordinance, Development Agreement and ILA by Ordinance #'s ______; and

WHEREAS, on (DATE) the Port Commission held a public hearing and adopted the Waterfront District Sub-Area Plan by Port Resolution #_____ as part of the Port's Comprehensive Scheme of Harbor Improvements; and

WHEREAS, the development of the Waterfront District will be accomplished in phases during which infrastructure will be delivered when specified square footage of development has been built; and

WHEREAS, the ILA, which is attached hereto as EXHIBIT C and incorporated herein, has been entered into pursuant to Chapter 39.34 RCW in order to: 1) allocate obligations for phased implementation of Facilities (as defined in the ILA) for the first three phases of development; 2) define the timing of property transfers between the City and the Port; and 3) establish a process for the City's and Port's ongoing management of the Waterfront District Project; and

WHEREAS, "SECTION C" of the ILA specifies the Port and City obligations for phased implementation of Facilities in the Waterfront District, including "facility triggers" for when certain Facilities, such as arterial streets and public parks will be developed including associated supporting and mitigating elements; and

WHEREAS, "SECTION D" of the ILA describes the "property transfers" necessary to develop arterial streets and parks; and

WHEREAS, pursuant to the ILA, an equitable exchange of rights-of-way will occur as the City is vacates rights of way no longer required to implement the Sub-Area Plan and the Port dedicates new rights of way necessary to implement the Sub-Area Plan. Upon completion of the five phase Waterfront District Redevelopment Project, the square footage of new right-of-ways dedicated by the Port will exceed the square footage of the right-of-ways vacated by the City; and

WHEREAS, the Port and Sanitary Service Company are the two abutting property owners; and;

WHEREAS, Sanitary Service Company currently uses the subject right-of-way for access into their site and for a portion of their employee parking; and

WHEREAS, the Port leases property abutting on the north side of the subject right-of-way to Sanitary Service Company for employee parking; and

WHEREAS, Sanitary Service Company desires to acquire the southern one-half of the subject right-of-way for continuance of their operations; and

WHEREAS, the total amount of right-of-way associated with this street vacation petition #VAC2013-00004 is approximately 13,318 square feet and is located within the Marine Trades sub area; and

WHEREAS, the City's Technical Review Committee considered and recommended approval

of the petition to vacate the subject right-of-ways as shown and described on EXHIBIT-A,

which is attached hereto and incorporated herein; and

WHEREAS, an appraisal was not required for the northern one-half (30 feet) of the subject

right-of-way that abuts Port property because there is an equitable exchange of vacated

right-of-way and the new right-of-way to be dedicated by the Port; and

WHEREAS, an appraisal was obtained for the southern one-half (30-feet) of the subject right-

of-way that abuts Sanitary Service Company's property; and

WHEREAS, the Hearing Examiner has heard this petition and recommends approval of the

subject vacation petition with the Findings of Fact, Conclusions of Law and Recommendation

as attached hereto and incorporated herein as EXHIBIT D and that the City Council adopts

these findings of fact and conclusions of law and recommendation and;

WHEREAS, all the jurisdictional steps preliminary to the vacation have been taken as

provided by law.

NOW THEREFORE, THE CITY OF BELLINGHAM DOES ORDAIN:

Section 1. The northern one-half (30-feet) of the subject right-of-way shown and as

legally described on EXHIBIT A is hereby vacated provided that the Bellingham City Council

approves the following documents and any and all appeals pertaining to these documents

have been finalized; Waterfront District Sub Area Plan and accompanying Development

Regulations and Design Standards, Planned Action Ordinance, Development Agreement and

Interlocal Agreement for Facilities within the Waterfront District and further provided that the

Bellingham Port Commission also approves the following documents and any and all appeals

pertaining to these documents have been finalized; Waterfront District Sub Area Plan,

Development Agreement and Interlocal Agreement for Facilities within the Waterfront District.

City of Bellingham
CITY ATTORNEY

210 Lottie Street Bellingham, Washington 98225

Telephone (360) 778-8270

VAC2013-00004

Section 2. The southern one-half (30-feet) of the subject right-of-way shown and as legally described on EXHIBIT A is hereby vacated provided that the sum of \$53,272.00 is deposited to the City of Bellingham Finance Department by the petitioner abutting the southern one-half of the right-of-way (Sanitary Service Company) prior to 3rd and final reading of this ordinance.

<u>Section 3.</u> The Hearing Examiner Findings of Fact, Conclusions of Law and Recommendation shown on EXHIBIT D is hereby incorporated herein and adopted.

<u>Section 4.</u> Dedication of land area for right-of-ways necessary to develop the arterial streets in phases one through three (SECTION C of the ILA) shall occur within the timeframes specified in SECTION D -7.1 of the ILA (EXHIBIT C).

Section 5. Pursuant to the ILA, an equitable exchange of rights-of-way will occur as the City vacates rights-of-way no longer required to implement the Sub-Area Plan and the Port dedicates new rights-of-way necessary to implement the Sub-Area Plan. The value of the square footage of new rights-of-way dedicated by the Port during the first three phases of the Waterfront District Redevelopment Project will exceed the value of the square footage of the rights-of-way vacated by the City. Compensation for the vacation of the right-of-way is the subject of the ILA and not this ordinance, except as provided in Section 2, above.

<u>Section 6.</u> No damage shall result to any person or persons or to any property by reason of the vacation of said right-of-way.

<u>Section 7.</u> Public or private utilities that are necessary to be relocated or repositioned shall be done at the sole expense of the petitioner.

Section 8. An easement for an existing city water main stub shall be retained as follows:

 An area measuring 400 square feet 	(20-feet by 20-feet) within the n	ortheasterly
corner of the subject right-of-way ab	utting the southwesterly line of	Roeder Avenue
and the southeasterly line of G Stree	et.	
 Additional easements may be neces 	sary for private utilities and / or	facilities.
•	•	
PASSED by the Council this day or	f, 2013.	•
	Council President	
APPROVED by me this day or	f,	2013.
Mayor	- :	
Mayor		
Attact		
Attest:Finance Director	=	
Approved as to Form:		## ##
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Office of the City Attorney	-	
Published:	_	
	(2)	

appeared before me, and said person acknowledge that he was authorized to execute the	evidence that KELLI LINVILLE is the person who owledged that she signed this instrument, on oath e instrument and acknowledged it as the Mayor e and voluntary act of such party for the uses and
	DATED
e e	SIGNATURE OF NOTARY PUBLIC
-	NAME PRINTED
	TITLE
	MY APPOINTMENT EXPIRES
STATE OF WASHINGTON) COUNTY OF WHATCOM)ss	
who appeared before me, and said person a oath stated that he was authorized to execu	evidence that BRIAN HENSHAW is the person acknowledged that he signed this instrument, on the the instrument and acknowledged it as the BHAM to be the free and voluntary act of such in the instrument.
	DATED
	SIGNATURE OF NOTARY PUBLIC
	Name Printed
•	TITLE
	MY APPOINTMENT EXPIRES

I, BRIAN HENSHAW , Finance Director of the City of Bellingham do hereby certify that the amount of \$53,272.00 has been deposited to the City of Bellingham and as specified in Section 2 of this Ordinance.
Brian Henshaw, Finance Director
-

7-VAC2013-0004

Fees Associated With Permit #: VAC2013-00004

411 W CHESTNUT ST

FEE DESCRIPTION	FINANCE TRANSACTION CODE		TOTAL FEES DUE THIS PERMIT	BALANCE OF FEES DUE
APPLICATION FEE-VAC-Planning	1925		\$1,070.00	\$0.00
APPLICATION FEE-VAC-Hrg Exam	n 0035		\$550.00	\$0.00
APPLICATION FEE-VAC-Str Fnd	1978		\$319.00	\$0.00
NOTICE FEE - VAC	1974		\$74.00	\$0.00
APPLICATION FEE-VAC-Str Fnd	1978		\$53,272.00	\$53,272.00
	1.65	Totals:	55,285.00	\$53,272.00



PERMIT EXPIRATION: Per BMC 17.10.020 Section 105.3.3: Applications for which no permit is issued within 1 year following the date of application shall expire by limitation. The Building Official may extend the time for action by the applicant for 1 period not exceeding 180 days. The applicant must request an extension on a form provided by the City and pay any established extension fee prior to the applications original expiration date.

Date printed: 12/3/2013 9:08:58AM

Full Width (60') of G Street Right of Way
Between the southwesterly line of Roeder Avenue
and the southwesterly line of W. Chestnut Street

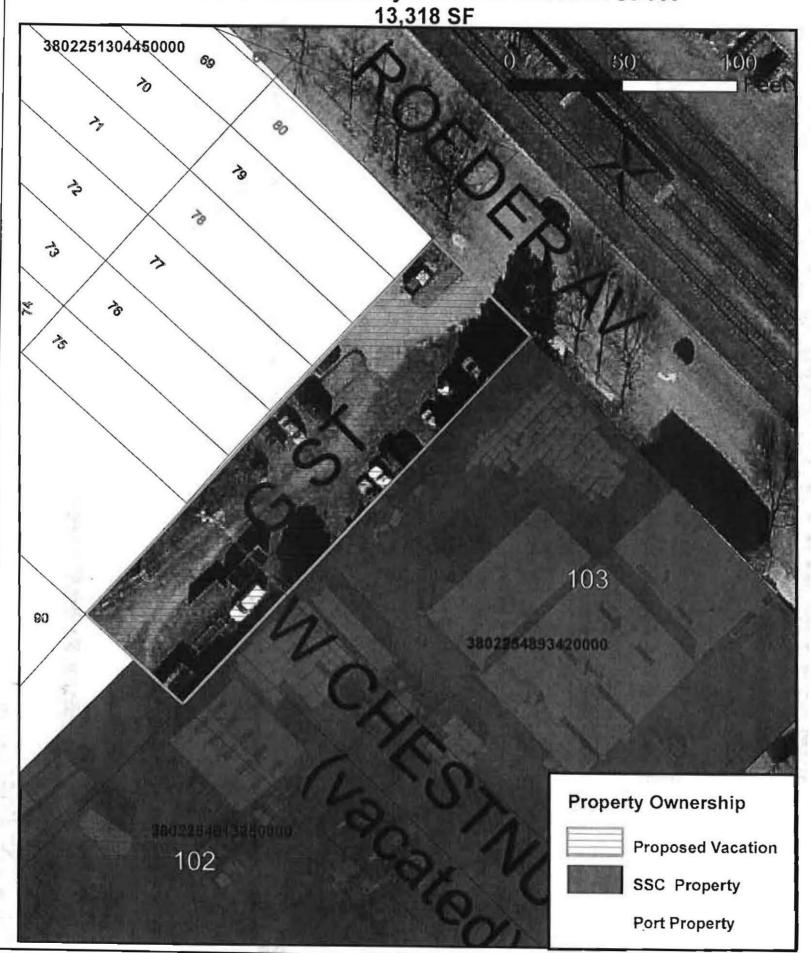
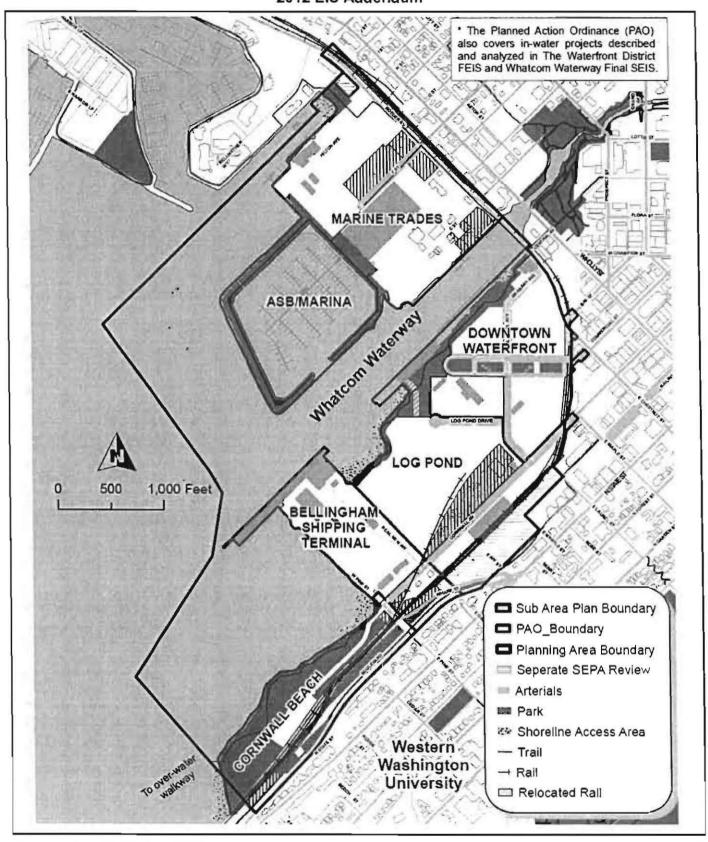


EXHIBIT B

The Waterfront District Redevelopment Project 2012 EIS Addendum



Source: Port of Bellingham, 2012



Table 2-3
PROPOSED BUILDING REDEVELOPMENT – 2010 PREFERRED ALTERNATIVE &
2012 UPDATED PREFERRED ALTERNATIVE

Area	Land Use	Building Square Footage at Full Buildout				
		2010 Preferred Alternative	2012 Updated Preferred Alternative			
Marine Trades Area	Office/Industrial	1,150,000	1,410,000			
	Housing	450,000	0			
	Goods and Services	90,000	90,000			
	Subtotal	1,690,000	1,500,000			

Area	Land Use	Building Square Footage at Full Buildout				
		2010 Preferred Alternative	2012 Updated Preferred Alternative			
Downtown Waterfront	Office/Industrial	1,200,000	1,000,000			
Area	Housing	930,000	1,625,000			
	Goods and Services	<u>87,500</u>	208,000			
	Subtotal	2,217,500	2,833,000			
Log Pond Area	Office/Industrial	465,000	250,000			
3	Housing	410,000	0			
	Goods and Services	<u>156,900</u>	<u>50,000</u>			
	Subtotal	1,031,900	300,000			
Shipping Terminal	Office/Industrial	530,000	280,000			
Area	Housing	120,000	0			
	Goods and Services	<u>33,600</u>	20,000			
	Subtotal	693,600	300,000			
Cornwall Beach Area	Office/Industrial	10,000	10,000			
	Housing	350,000	350,000			
	Goods and Services	<u>7,000</u>	<u>7,000</u>			
	Subtotal	367,000	367,000			
Waterfront District	Office/Industrial	(56%) 3,355,000	1			
Total Building Square		(38%) 2,270,000				
Footage	Goods and Services	(6%) 375,000				
	Total	6.0 Million	5.3 Million			

Source: Port of Bellingham, 2012.

Table 2-4
2012 UPDATED PREFERRED ALTERNATIVE REDEVELOPMENT BY PHASE

Development Area	2012 Existing Development	Phase 1 (2012-2017) Building Sq Ft	Phase 2 (2018-2022) Building Sq Ft	Phase 3 (2023-2028) Building Sq Ft	Phase 4 (2029-2032) Building Sq Ft	Phase 5 (Beyond 2032) Building Sq Ft	Phase 1-5 Total Building Sq Ft	
Marine Trades Area (N of Waterway)	350,000 Ind.	50,000 Ind.	50,000 Ind.	50,000 Ind.	50,000 Ind. 100,000 Office 50,000 Retail 200,000 Total	450,000 Ind. 310,000 Office 40,000 Retail 800,000 Total	1,000,000 Industria 410,000 Office 90,000 Retail 1,500,000 Total	
Downtown Waterfront Area		180,000 Office 300,000 Res. 20,000 Retail 500,000 Total	110,000 Office 300,000 Res. 40,000 Retail 450,000 Total	100,000 Office 360,000 Res. 40,000 Retail 500,000 Total	100,000 Office 350,000 Res. 50,000 Retail 500,000 Total	510,000 Office 315,000 Res. _58,000 Retail 883,000 Total	1,000,000 Office 1,625,000 Res. 	
Cornwall Beach Area	7,000 Office			43,000 Res. 	50,000 Res.	3,000 Office 257,000 Res. 260,000 Total	10,000 Office 350,000 Res. _7,000 Retail 367,000 Total	
Log Pond Area	108,300 Ind.		50,000 Ind.		50,000 Ind.	41,700 Ind. 50,000 Retail 91,700 Total	250,000 Industrial _50,000 Retail 300,000 Total	
Shipping Terminal Area	105,200 Ind.			50,000 Ind.		124,800 lnd. <u>20,000 Retail</u> 144,800 Total	280,000 Industrial 20,000 Retail 300,000 Total	
Cumulative N Cumulative S Combined Cumulative	350,000 north 220,500 south 570,500 Total	400,000 north 720,500 south 1,120,500 Total	450,000 north 1,220,500 south 1,670,500 Total	500,000 north 1,820,500 south 2,320,500 Total	700,000 north 2,420,500 south 3,120,500 Total	1,500,000 north 3,800,000 south 5,300,000 Total	1,500,000 north 3,800,000 south 5,300,000 Total	

Source: Port of Bellingham, 2012.



In order to save paper for this packet – please refer to EXHIBIT C of the prior street vacation ordinance #VAC2013-00002.

The complete EXHIBIT C will be attached to EACH of the three street vacation ordinances for right-of-ways within the Waterfront District at the time the third and final reading of the ordinance occurs.

EXHIBIT D

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IN RE:

Petitioners

West Chestnut Street

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HE-13-PL-036

THE HEARING EXAMINER OF THE CITY OF BELLINGHAM WHATCOM COUNTY, WASHINGTON

FINDINGS OF FACT CONCLUSIONS OF LAW AND RECOMMENDATION

VAC2013-00004 / Street Vacation

SANITARY SERVICE COMPANY,

G Street between Roeder Avenue and

PORT OF BELLINGHAM and

DAWN STURWOLD, HEARING EXAMINER

THIS MATTER came before the Bellingham Hearing Examiner for hearing on the Petition of the Port of Bellingham and Sanitary Service Company for the vacation of G Street between Roeder Avenue and West Chestnut Street.

Testimony was received from Steve Sundin, Planning and Community

Development Department; Sylvia Goodwin, Port of Bellingham; Jon Sitkin, Petitioner's attorney; and Wendy Harris, 3925 E. Connecticut Street.

In addition to the Bellingham Municipal Code and Comprehensive Plan, the following documents were considered as part of the record: See *Exhibit List*.

The Record in this proceeding was consolidated with the Records in VAC2013-00002 and VAC2013-00003. The record was held open until October 31, 2013 for additional written comments. Additional comments were received from Wendy Harris on October 31, 2013.

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CITY OF BELLINGHAM
210 LOTTIE STREET
BELLINGHAM, WA 98225
(360) 778-8399

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I. FINDINGS OF FACT

- 1. The Port of Bellingham and Sanitary Service Company petitioned for the vacation of G Street between Roeder Avenue and West Chestnut Street in Bellingham.
- 2. The subject right-of-way is located in Area 2B of the Central Business District and is designated Industrial, Heavy.
- 3. The subject right-of-way contains 13,318 square feet. It is 60 feet in width and is currently used by Sanitary Service Company for parking, access and operational facilities.
- 4. The proposed vacation is included as a part of the proposed New Whatcom/Waterfront District Redevelopment Project.
- 5. The Port of Bellingham's SEPA (State Environmental Policy Act) Official released the Draft Environmental Impact Statement, including Technical Appendices for the Waterfront Redevelopment Project in January 2008. A Supplemental Draft Environmental Impact Statement was issued in October 2008. A Final Environmental Impact Statement (FEIS) was issued in July 2010 with Addendums issued in February 2010, and December 2012.
- 6. Drafts of a Waterfront District Sub-Area Plan, Development Regulations, Design Standards, Planned Action Ordinance, Development Agreement and an Interlocal Agreement for Facilities were issued in December 2012.
- 7. The Bellingham Planning Commission issued Findings of Fact, Conclusions and Recommendation for approval of the Waterfront District documents in June 2013.

 These documents and the Planning Commission Recommendation are currently under review by the Bellingham City Council. The documents are also currently being reviewed by the Bellingham Port Commission.
- 8. The Proposed Inter-local Agreement allocates responsibility for phased implementation of facility development, defines the timing of property transfers between the Port and the City, and establishes a process for on-going management of

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the Waterfront District Project. This Agreement would provide for the transfer of land from the Port to the City in exchange for the proposed vacations.

- 9. The Bellingham City Council set the hearing in this matter by Resolution on September 30, 2013.
- 10. Notice of the proposed vacation was sent to private utility providers on October 1, 2013. Puget Sound Energy has notified the City that it has facilities within portions of the right-of-way. Retention of easements for City water and sewer and existing utilities is recommended.
- 11. Notice of Public Hearing on the proposed vacation was issued on October 2, 2013.
- 12. The Technical Review Committee (TRC) has reviewed the vacation petition and has determined that the subject right-of-way is not necessary for the future circulation needs of the city because it is not currently used for public transportation circulation and implementation of the proposed Waterfront District Sub Area Plan and Inter-local Agreement will provide for dedication of significant amounts of right-of-ways that will serve the circulation needs for the area.
- BMC 13.48 provides for petitions, hearings, notice, appraisal and payment for street vacations. In this case, the Director of the Planning and Community Development Department determined that an appraisal was not necessary for the north half of the right-of-way which abuts Port property because the Petitioner proposed dedications of right-of-ways in an amount in excess of the proposed vacations in exchange for the vacation. An appraisal was obtained for the south half of the right-ofway abutting Sanitary Service Company property. Sanitary Service Company is prepared to pay fair market value for the vacation.

RCW 35.79 governs street vacations in cities. It provides procedural

requirements and restricts vacations of streets abutting bodies of water and in cases where a majority of abutting property owners object to the vacation. 15. City Vacation Policies are set forth in the Staff Report.

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16. Public comment was received from Wendy Harris. She objected to the proposed vacation on several grounds, including the lack of specific information regarding the future dedications intended to compensate for the vacation of the subject right-of-ways, the lack of involvement of the Lummi Nation in the process, that the vacations are premature until the Waterfront District Sub Area Plan is adopted, that there is still controversy regarding several elements of the proposed plan, including public access around the log pond and the Aerated Stabilization Basin (ASB) facility, that the public trust doctrine and State vacation laws prohibit vacation of streets abutting or under water regardless of whether there is current public access to them, that scenic vistas and wildlife habitat should also be considered before vacating streets, and that determining the public benefit to a vacation involves more than just compensation, it requires a broader determination of what the public gets in return for what it is giving up. She also expressed concern that public interests were being lost to private ownership through these vacations.

- 17. The proposed vacation will not land-lock any parcel. The abutting parcels will maintain access to Hilton Avenue and Roeder Avenue.
- 18. The subject right-of-way does not abut a body of water.
- 19. Staff indicates that the proposed vacations are part of the proposed Waterfront
- District Sub Area Plan that the Council will consider concurrently with the vacations. 20
 - The proposed Inter-local Agreement indicates that the street vacations are anticipated,
 - that the effective date of the vacations will be the date of approval of the Sub Area Plan
 - and related agreements, and that new right-of-ways will be dedicated or transferred consistent with the terms of the Plan and Agreement.
 - 20. The subject right-of-way is not adjacent to and does not lead to any park, open space, view, natural area, or any other attraction.

implementing a proposed plan which will provide better circulation, connecting to

existing streets and transportation networks, and serving the development expected within the Waterfront District. The proposed Plan also provides for public access, parks, views and habitat. The vacation also allows the abutting property owner to obtain control of the land which is currently used in the operations of the property owner's business. The Port will continue to lease the property to the north, including the north half of the right-of-way, to Sanitary Service Company.

22. The proposed vacation will serve the public good.

II. CONCLUSIONS OF LAW

- 1. Procedural requirements for the proposed vacations have been satisfied.
- 2. The proposed vacations are not prohibited by RCW 35.79. All of the abutting property owners have signed the vacation petition. The right-of-way proposed for vacation does not abut a body of water. The vacation is proposed as part of a plan that would provide improved public access to the same shoreline area, Bellingham Bay. The plan would be adopted concurrently with the proposed vacations.
- 3. The proposed vacation is consistent with City Vacation Policies.
- 4. The City Council determines the fair market value of the subject right-of-way and the land/right-of-ways proposed to be dedicated/transferred in exchange, and the amount to be paid for the vacation.
- Public comment raised valid concerns regarding the proposed Waterfront District Sub Area Plan and Inter-local Agreement and their relationship to the proposed vacations and transfers. Some of the points raised are beyond the scope of the hearing on the vacation petition and are more appropriately considered as part of the review and adoption of the plan/agreement itself. For purposes of this vacation petition it is sufficient to determine that the vacation is sought to implement a plan that is adopted by the Council prior to, or concurrent with adoption of the vacation ordinance, that will

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provide improved public access to the shoreline, in addition to consistency with the City's adopted vacation policies.

6. The subject right-of-way should be vacated subject to payment of the appraised value for the south half of the right-of-way and adoption of the Waterfront District Sub Area Plan and Inter-local Agreement providing for the dedication/transfer of right-of-ways/land that will improve both public access to the shoreline and transportation circulation to and for the district, and a determination by the City Council that the value of land transferred or dedicated in exchange for the vacation is at least equivalent to the vacated right-of-way.

III. RECOMMENDATION

The proposed vacation is recommended for approval subject to the following:

1) payment for the south half of the right-of-way as determined by appraisal; 2) concurrent approval by the City Council of a Waterfront District Sub Area Plan and Inter-local Agreement which the Council determines provides for improved public access to Bellingham Bay and improved transportation circulation, and transfer/dedication of land/right-of-way of a value at least equivalent to the vacated right-of-way; and 3) retention of utility easements for City utilities and existing private utilities.

ENTERED this 8th day of November 2013.

BELLINGHAM HEARING EXAMINER

Dawn Sturwold



BELLINGHAM CITY COUNCIL

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BELLINGHAM CITY COUNCIL NOTICE OF CLOSED RECORD HEARINGS

Notice is hereby given that the Bellingham City Council will hold 3 closed record hearings on Monday, December 2, 2013, during the meeting of the Committee Of The Whole, in the Council Chambers, City Hall, 210 Lottie Street, Bellingham, Washington, for the consideration of the following:

VAC2013-00002: VACATION OF CERTAIN PORTIONS OF WEST IVY STREET, H STREET, CENTRAL AVENUE, LAUREL STREET AND WEST MAPLE STREET ALL LOCATED WITHIN THE "WATERFRONT DISTRICT."

VAC2013-00003: VACATION OF CERTAIN PORTIONS OF ARMY STREET, OAK STREET, CENTRAL AVENUE AND C-F STREETS ALL LOCATED WITHIN THE "WATERFRONT DISTRICT."

VAC2013-00004: VACATION OF G STREET BETWEEN ROEDER AVENUE AND WEST CHESTNUT STREET LOCATED WITHIN THE "WATERFRONT DISTRICT."

A "closed record" hearing means that Council cannot take any new testimony or accept any new information for the record. Copies of the record are available for review in the Council Office. An electronic copy will be provided upon request.

The time of the hearing will be available on the City Council's Meeting Agenda for December 2, posted on the City's website @ http://www.cob.org/web/council.nsf/webmaterials on Wednesday, November 27, by 5:00 PM. Copies of the Agenda will also be available at City Hall and at the Central Library.

For additional information, please contact: Steve Sundin, 778-8359, or by email at ssundin@cob.org.

FOR OUR CITIZENS WITH SPECIAL NEEDS, the Council Chambers is fully accessible. Elevator access to the second floor is available at City Hall's west entrance. Hearing assistance is available in the Council Chambers and a receiver may be checked out through the clerk prior to the evening session. For additional accommodations, please contact J. Lynne Walker at 778-8200 in advance of the meeting. Thank you.

Publication date: Friday, November 22, 2013