

# City Council Agenda Bill

20196

Bill Number

Subject: Consideration of a petition to vacate an unnamed right-of-way north of West Bakerview Road between Pacific Highway and Dover Street.

**Summary Statement:** Multiple property owners have submitted a petition on behalf of Costco Wholesale to vacate an unnamed right-of-way generally located north of West Bakerview Road between Pacific Highway and unimproved Dover Street shown and described on Attachment 1 of the Ordinance.

The Hearing Examiner held a public hearing on October 23, 2013. The Hearing Examiner's Findings of Fact, Conclusions and Recommendation are provided in Attachment 2 of the Ordinance.

Previous Council Action: None

**Fiscal Impact:** None. Square footage of new right-of-way to be dedicated to the City exceeds the square footage of right-of-way petitioned for vacation.

**Funding Source:** 

Attachments:

Memorandum with Exhibit

Ordinance with Exhibits

The Record from the proceedings before the Hearing Examiner is available in the City Council office upon request. Please contact J. Lynne Walker at 778-8202.

Meeting ActivityMeeting DateStaff RecommendationPresented ByTimeClosed Record Hearing18-Nov-2013Pass OrdinanceSteven Sundin, Planner II2 min

Council Committee:

Committee of the Whole Seth Fleetwood, Chair

Committee Actions:

Agenda Bill Contact:

Steven Sundin, Planner II, 778-8359

Reviewed By Jeff Thomas, Director, PCD Initials

Date

Alan Marriner, Legal Mayor

Council Action:

Legal A

11.12.13



# PLANNING AND COMMUNITY DEVELOPMENT DEPARTMENT

210 Lottie Street, Bellingham, WA 98225

Telephone: (360) 778-8300 Fax: (360) 778-8302 TTY: (360) 778-8382

#### **MEMORANDUM**

TO:

**City Council Members** 

FROM:

Steven Sundin, Planning Department

DATE:

November 12, 2013

SUBJECT:

Street Vacation #VAC2013-00001

Costco Wholesale has petitioned for a street vacation of an unnamed right-of-way on behalf of multiple property owners. The subject right-of-way is shown on Attachment 1 of the Ordinance.

The right-of-way is being petitioned for vacation in order to develop the site with retail facilities and associated parking, interior drive lanes and landscaping.

The Technical Review Committee recommended approval of the street vacation petition because:

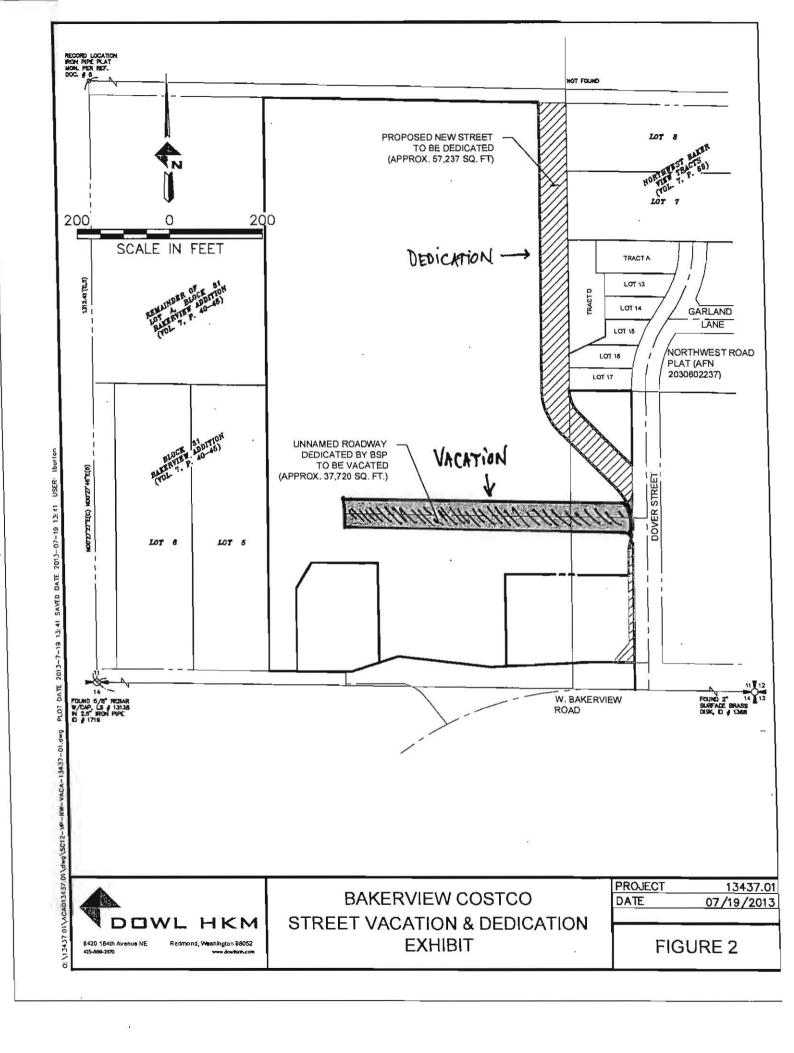
- 1. The unnamed right-of-way is not necessary for future circulation needs of the City; and
- 2. The applicant shall dedicate land area for a new right-of-way called Arctic Avenue and then subsequently will construct Arctic Avenue between West Bakerview Road and unimproved Mahogany Avenue (a.k.a. Division Road); and
- 3. The amount of land area proposed for dedication of new right-of-way exceeds the amount of land area petitioned for vacation by approximately 20,000 square feet.

Due to #3 above, the Planning Director determined that an appraisal was not necessary and therefore payment for the proposed vacation was not recommended.

The Hearing Examiner held a Public Hearing on October 23, 2013. On November 6, 2013 the Hearing Examiner provided Findings of Fact, Conclusions of Law and Recommendation. These are provided on Attachment 2 of the Ordinance.

The Hearing Examiner recommended approval of the proposed vacation subject to the dedication of new right-of-way for Arctic Avenue.

Dedication of Arctic Avenue will be required in order to acquire land use approvals for the proposed development. Third and final reading of the attached Ordinance will occur after that dedication has occurred.



AFTER RECORDING RETURN DOCUMENT TO:

City of Bellingham - Planning Department 210 Lottie Street Bellingham, WA 98225

Reserved for Recording Purposes Only

**DOCUMENT TITLE:** Street Vacation Ordinance

REFERENCE NUMBER OF RELATED DOCUMENT: VAC2013-00001

GRANTOR(S): City of Bellingham

GRANTEE(S): Harvey and Dixie Pottle, Richard Gray and Janis Barsetti, Jack and Myrtle

Webster, Merrick Estate, Alfred and Elma Brown

ASSESSOR'S TAX/PARCEL NUMBER(S):

ABBREVIATED LEGAL DESCRIPTION: Entire portion of an unnamed east west right-of-way lying west of the west line of Dover Street all within the Bakerview Gateway General Binding Site Plan recorded under Whatcom County Auditor File #2050502777.

AN ORDINANCE RELATING TO THE VACATION OF AN UNNAMED EAST WEST RIGHT-OF-WAY GENERALLY LOCATED NORTH OF WEST BAKERVIEW ROAD BETWEEN ARCTIC AVENUE AND PACIFIC HIGHWAY ALL WITHIN THE CITY OF BELLINGHAM

WHEREAS, the City's Technical Review Committee considered and recommended approval of the petition to vacate the subject right-of-way as shown and described on Attachment 1, which is attached hereto and incorporated herein; and

WHEREAS, the Hearing Examiner has heard this petition and recommends approval of the subject vacation petition with the findings of fact and conclusions of law as attached hereto and incorporated herein as Attachment 2 and that the City Council adopts these findings of fact and conclusions of law, and;

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210 Lottie Street
Bellingham, Washington 98225
Telephone (360) 778-8270

WHEREAS, an appraisal was not required because there is an equitable exchange of rightof-way with the total square footage of new right-of-way to be dedicated as Arctic Avenue exceeding the square footage of right-of-way petitioned for vacation. WHEREAS, all the jurisdictional steps preliminary to the vacation have been taken as provided by law. NOW THEREFORE, THE CITY OF BELLINGHAM DOES ORDAIN: Section 1. Upon dedication of new right-of-way (Arctic Avenue) the subject right-of-way as shown and described on Attachment 1 is hereby vacated and the Hearing Examiner Findings of Fact, Conclusions of Law and Recommendation shown on Attachment 2 are hereby incorporated herein and adopted. Section 2. No damage shall result to any person or persons or to any property by reason of the vacation of said right-of-way. Section 3. Payment for the vacation of the subject right-of-way is not required. PASSED by the Council this \_\_\_\_\_ day of \_\_\_\_\_, 2013. Council President

APPROVED by me this \_\_\_\_\_\_ day of \_\_\_\_\_\_\_, 2013.

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210 Lottie Street
Bellingham, Washington 98225
Telephone (360) 778-8270

VAC2013-00001

Mayor

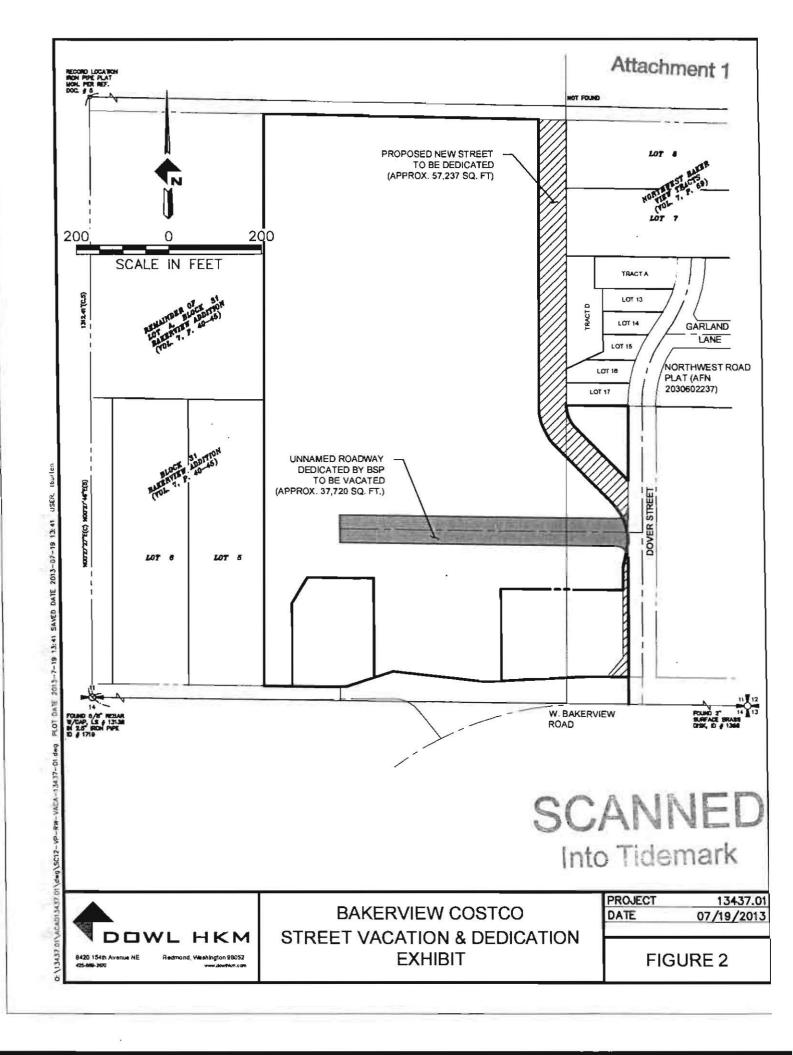
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Approved so to Form:	
Approved as to Form:	
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Office of the City Attorney	
Published:	

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appeared before me, and said person ackr stated that he was authorized to execute the	evidence that <b>KELLI LINVILLE</b> is the person who nowledged that she signed this instrument, on oath ne instrument and acknowledged it as the <b>Mayor</b> ee and voluntary act of such party for the uses and
	DATED
	SIGNATURE OF NOTARY PUBLIC
	NAME PRINTED
	TITLE
	MY APPOINTMENT EXPIRES
STATE OF WASHINGTON ) COUNTY OF WHATCOM )ss	
who appeared before me, and said person oath stated that he was authorized to execute the said person of the	evidence that <b>BRIAN HENSHAW</b> is the person acknowledged that he signed this instrument, on sute the instrument and acknowledged it as the <b>IGHAM</b> to be the free and voluntary act of such d in the instrument.
	DATED
	SIGNATURE OF NOTARY PUBLIC
	Name Printed
	TITLE
	MY APPOINTMENT EXPIRES  City of Rellingham

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210 Lottie Street
Bellingham, Washington 98225
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VAC2013-00001



# LEGAL DESCRIPTION STREET VACATION

THAT PORTION OF AN UN-NAMED DEDICATED ROAD, AS DEPICTED ON THE BAKERVIEW GATEWAY GENERAL BINDING SITE PLAN - TRACT, RECORDED MAY 16, 2005 UNDER AUDITOR'S FILE NO. 205050277, RECORDS OF WHATCOM COUNTY, WASHINGTON, MORE PARTICULARLY DESCRIBED AS FOLLOWS:

COMMENCING AT THE SOUTHEAST CORNER OF SECTION 11, TOWNSHIP 38 NORTH, RANGE 2 EAST, WILLAMETTE MERIDIAN, WHATCOM COUNTY, WASHINGTON;

THENCE NORTH 89°15'38" WEST, ALONG THE SOUTH LINE OF SAID SECTION 11, A DISTANCE OF 1173.66 FEET TO ITS INTERSECTION WITH THE SOUTHERLY EXTENSION OF THE WESTERLY RIGHT OF WAY LINE OF DOVER STREET, AS DEDICATED ON THE FACE OF SAID BAKERVIEW GATEWAY GENERAL BINDING SITE PLAN – TRACT, ESTABLISHED AS 30.00 FEET IN WIDTH;

THENCE NORTH 00°44'36" EAST, ALONG SAID SOUTHERLY EXTENSION AND SAID WESTERLY RIGHT OF WAY LINE, 319.51 FEET TO THE BEGINNING OF A TANGENT CURVE TO THE LEFT HAVING A RADIUS OF 25.00 FEET, SAID POINT BEING ON THE SOUTHERLY RIGHT OF WAY LINE OF AN UN-NAMED DEDICATED ROAD, AS DEPICTED ON SAID BAKERVIEW GATEWAY GENERAL BINDING SITE PLAN – TRACT, SAID POINT ALSO BEING THE TRUE POINT OF BEGINNING:

THENCE NORTHWESTERLY ALONG SAID CURVE AND SAID SOUTHERLY RIGHT OF WAY LINE, AN ARC LENGTH OF 39.27 FEET THROUGH A CENTRAL ANGLE OF 89°59'38":

THENCE NORTH 89°15'02" WEST, ALONG SAID SOUTHERLY RIGHT OF WAY LINE, 599.15 FEET;

THENCE NORTH 00°38'16" EAST, ALONG THE WESTERLY RIGHT OF WAY LINE OF SAID UNNAMED ROAD, 60.00 FEET;

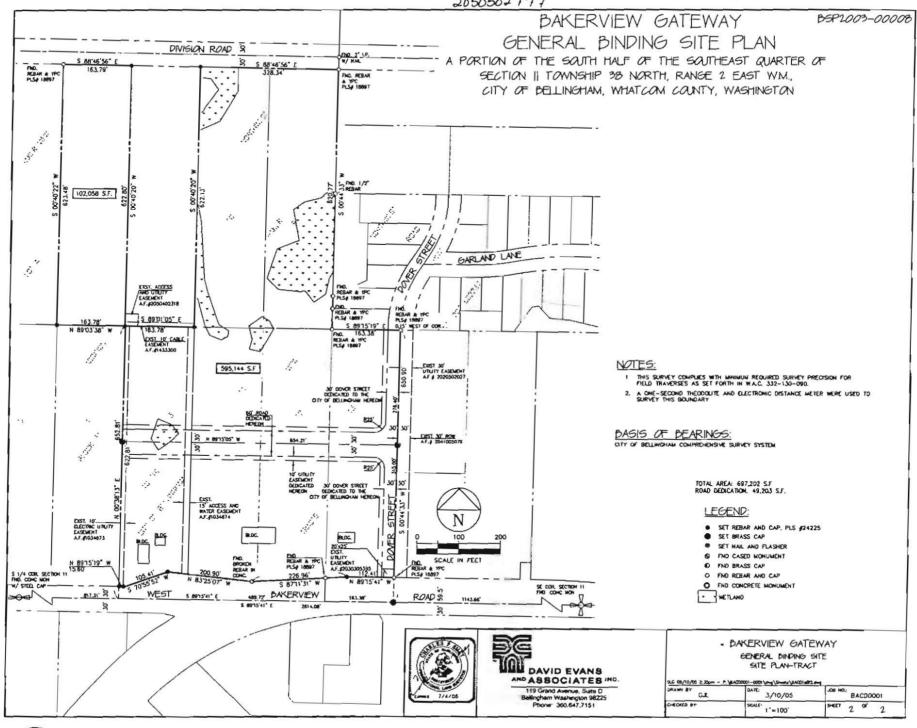
THENCE SOUTH 89°15'02" EAST, ALONG THE NORTHERLY RIGHT OF WAY LINE OF SAID UNNAMED ROAD, 599.25 FEET TO THE BEGINNING OF A TANGENT CURVE TO THE LEFT HAVING A RADIUS OF 25.00 FEET;

THENCE NORTHEASTERLY ALONG SAID CURVE AND SAID NORTHERLY RIGHT OF WAY LINE, AN ARC LENGTH OF 39.27 FEET THROUGH A CENTRAL ANGLE OF 90°00'22" TO ITS INTERSECTION WITH SAID WESTERLY RIGHT OF WAY LINE OF DOVER STREET:

THENCE SOUTH 00°44'36" WEST, ALONG SAID WESTERLY RIGHT OF WAY LINE OF DOVER STREET, 110.00 FEET TO THE TRUE POINT OF BEGINNING.

SAID PORTION CONTAINS 37,720 SQUARE FEET, OR 0.8659 ACRES OF LAND, MORE OR LESS.





#### FGAL DESCRIPTION:

Whatever Land Title Order No. Wo. 68460

# BAKERVIEW GATEWAY

GENERAL BINDING SITE PLAN-TRACT

A PORTION OF THE SOUTH HALF OF THE SOUTHEAST QUARTER OF SECTION II TOWNSHIP 38 NORTH RANGE 2 FAST WM. CITY OF BELLINGHAM, WHATCOM COUNTY, WASHINGTON,

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## ACKNOWLEDGEMENT:

STATE OF WASHINGTON ISS

I CERTIFY THAT RICHARD A CRIAY APPEARED BEFORE ME AND SAID PORSON ACKNOWLEDGED THAT ME SIGNED THIS INSTRUMENT, ON GATH STATED THAT ME WAS AUTHORIZED TO EXECUTE THE INSTRUMENT AND ACKNOWLEDGED IT AS TRUSTEE OF CRIAY REVOKABLE TRUST TO BE A VOLUNTARY ACT OF SUCH PARTY FOR THE USES AND PURPOSES WENTHOMED IN THIS INSTRUMENT.

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#### ACKNOWLEDGEMENT:

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I CERTIFY THAT I KNOW OR HAVE SATISFACTORY EMBENCE THAT MARYEY E. AND DIXIE A. POTTLE. MUSBAND AND WEE SIGNED THIS HISTRUMENT AND ACCHOMLEDGED IT TO BE FREE AND VOLUNTARY. ACT FOR THE PURPOSES MENTIONED IN THIS INSTRUMENT

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BAKERVIEW GATEWAY

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STREAM IN WHATCON COLINTY WASHINGTON

## PLANNING AND COMMUNITY DEVELOPMENT DEPARTMENT:

I HEREBY CERTIFY THAT THIS BIRDING SITE PLAN HAS BEEN EXAMINED FOR CONFORMANCE WITH APPLICABLE STATE STATUTES AND GITY ORDINANCES TOGETHER WITH A REMEMO OF THE TECHNICAL INFORMATION SHOWN THEREON AND IS HEREBY APPROVED BY THE PLANNING AND COMMANTED EVELOPMENT DEPARTMENT THIS 2<sup>TH</sup> DAY

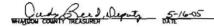
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#### DEPARTMENT OF PUBLIC WORKS:

PARTY PORT PROPERTY PROPERTY 1

# COUNTY TREASURER'S CERTIFICATE

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# AUDITOR'S CERTIFICATE Fled for record this 16th day of MAN 2005 of 2:37 gm under Auditor's File Number 201701711

Shirlandorston by Charles

#### SURVEYOR'S CERTIFICATE

This map correctly represents a binding site plan made by me or under my direction in conformance with the requirement of the Survey Recording act of the request of

RICHARD A. GRAY CHARLES P SMAY
CERTIFICATE NO. 24225





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DE DAVID EVANS AND ASSOCIATES INC.

1307.11

119 Grand Avenue, Suite D Bellinghern Washington 98225 Phone: 360.847,7151



# THE HEARING EXAMINER OF THE CITY OF BELLINGHAM WHATCOM COUNTY, WASHINGTON

IN RE: HE-13-PL-033 9 POTTLE, GRAY, BARSETTI, FINDINGS OF FACT WEBSTER, MERRICK and BROWN, CONCLUSIONS OF LAW AND RECOMMENDATION Petitioners 12 Unnamed Right-of-Way, North of West Bakerview Road, between Arctic Avenue 13 and Pacific Highway 14 VAC2013-00001 / Street Vacation 15 DAWN STURWOLD, HEARING EXAMINER 16

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THIS MATTER came before the Bellingham Hearing Examiner for hearing on the 23<sup>rd</sup> day of October, 2013 on the Petition of Harvey and Dixie Pottle; Richard Gray and Janis Barsetti; Jack and Myrtle Webster; the Merrick Estate; and Alfred and Elma Brown for the vacation of an unnamed right-of-way located north of West Bakerview Road between Dover Street (Arctic Avenue) and Pacific Highway.

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Testimony was received from Steve Sundin, Planning and Community Development Department; and David Rogers, Costco Wholesale, Inc. representative.

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In addition to the Bellingham Municipal Code and Comprehensive Plan, the following documents were considered as part of the record: See Exhibit List.

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I. FINDINGS OF FACT

1. The owners of property abutting the un-named right-of-way north of West Bakerview Road between Dover Street (to be named Arctic Avenue) and Pacific

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OFFICE OF THE HEARING EXAMINER FINDINGS OF FACT, CONCLUSIONS OF LAW AND RECOMMENDATION PAGE I H:/DATA/HEARING EXAMINER/DECISIONS/Unnamed Right-of-Way VAC Recommendation

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OFFICE OF THE HEARING EXAMINER

CITY OF BELLINGHAM 210 LOTTIE STREET BELLINGHAM, WA 98225

Highway, Harvey and Dixie Pottle, Richard Gray and Janis Barsetti, Jack and Myrtle Webster, the Merrick Estate, and Alfred and Elma Brown, have petitioned for the vacation of the right-of-way.

- 2. The subject right-of-way is located within the Bakerview Gateway General Binding Site Plan #BSP2003-00008, Recorded May 16, 2005 under Auditor's File No. 205050277, and is legally described as shown in *Attachment 1* to the Staff Report.
- 3. The subject right-of-way is located in Areas 3 and 5 of the Cordata Neighborhood. These areas are designated Commercial and Industrial.
- The right-of-way proposed for vacation is 60 feet in width and approximately 630 feet in length. It contains approximately 37,720 square feet in area. It is currently undeveloped. It begins at the intersection with Dover Street and runs to the west, terminating at the boundary of the Binding Site Plan.
- The subject right-of-way was required to be dedicated as a condition of approval of the Bakerview Gateway General Binding Site Plan, BSP2003-00008. It was intended to eventually connect Dover Street and Pacific Highway. Additional dedications would be required to connect to Pacific Highway to the west.
- During review of an annexation proposal in the area, the City's Six-year Transportation Improvement Program (TIP) and potential future development other transportation linkages and alignments were identified that would provide better service and function.
- 7. Development of Arctic Avenue is listed as Project #13 on the City's TIP for 2014-2019.
- 8. Development of Mahogany Avenue (Division Road) connecting Pacific Highway and Northwest Road is listed as Project #17 in the TIP. Mahogany Avenue/Division Road is located to the north of the subject right-of-way.
- 9. Costco Wholesale, Inc. has submitted land use applications for the development of a new membership warehouse on the abutting properties. As part of the proposed development Costco Wholesale, Inc. would be required to dedicate and improve Arctic

Avenue/Dover Street from West Bakerview Road north to Division Street/Mahogany Avenue. The Binding Site Plan would also be extinguished as part of the development process.

- 10. The new right-of-way to be dedicated between the existing intersection of Dover Street and the subject right-of-way north to Division Street/Mahogany Avenue, and additional width of Dover Street south to West Bakerview Road, would contain approximately 57,237 square feet in area.
- 11. The Technical Review Committee has considered the Petition for Vacation of the subject right-of-way and has determined that the right-of-way is not needed for current or future circulation purposes of the city.
- 12. Private utility providers were given notice of the vacation petition on October 1, 2013. No private utilities have notified the City of any facilities located within the subject right-of-way. The City has no public utilities located within this right-of-way.
- 13. Notice of Public Hearing for the proposed vacation was issued on October 2, 2013.
- 14. BMC 13.48 provides for street vacation petitions, appraisals, hearings and payment. The hearing in this matter was set by the City Council by Resolution on September 30, 2013. The Planning and Community Development Department Director determined that an appraisal was not needed to determine fair market value of the right-of-way proposed for vacation because a new right-of-way with greater area, in the immediate vicinity of the subject right-of-way would be dedicated in exchange for the vacation.
- 15. RCW 35.79 governs vacations of streets by cities. It establishes procedures for street vacation petitions, hearings, and payment and restricts vacations in cases where a majority of abutting property owners object or where the subject street abuts a body of water.
- 16. City Vacation Policies are set forth in the Staff Report.

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with a low habitat rating of 12.

serve the public good.

Arctic Avenue right-of-way.

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II. CONCLUSIONS OF LAW

All procedural requirements for signatures, notices, Technical Review

Committee review and recommendation, and hearing for the proposed vacation have

the dedication/improvement of the new rights-of -way (Dover Street/Arctic Avenue).

The proposed vacation will not land-lock any parcel. All abutting parcels also

The right-of-way does not lead to a park, open space, view, natural area or

Industrial development. A small, isolated, depressional wetland, Wetland K, is located

agricultural pond approximately 3,000 square feet in area. It is a Category III wetland

Vacation of the right-of-way will facilitate development of the abutting

utilization of these parcels. The City's circulation needs will be better served by other

between West Bakerview Road and Division Street/Mahogany Avenue. The proposed

vacation and dedication/street improvement offered in exchange for the vacation will

No utilities are located within the right-of-way. Retention of utility easements is

City staff recommends that no payment be required for the vacation other than

The vacation petition was signed by all abutting property owners.

not necessary. Utilities and street improvements will be extended within the new

property. The right-of-way bisects large parcels of land. Vacation facilitates full

alignments, including the proposed dedication and improvement of Arctic Avenue

attraction. It abuts private property which is currently forested or developed with

single-family residences. The abutting property is intended for Commercial or

on the western edge of the subject right-of-way. This wetland is an abandoned

The subject right-of-way does not abut a body of water.

FINDINGS OF FACT, CONCLUSIONS OF LAW AND RECOMMENDATION PAGE 4

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OFFICE OF THE HEARING EXAMINER

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H:/DATA/HEARING EXAMINER/DECISIONS/Unnamed Right-of-Way VAC Recommendation

been satisfied. The appraisal requirement has been waived in accordance with BMC 13.48.

- 2. The proposed vacation is not prohibited by RCW 35.79. It does not abut a body of water and it is supported by all of the abutting property owners.
- 3. The proposed vacation is consistent with the City's Vacation Policies. It will provide a public benefit by facilitating development of the abutting property consistent with the zoning designation of the property and the new right-of-way proposed for dedication and improvement will better serve the circulation needs of the city.
- 4. The City Council determines whether, and what amount of, monetary compensation is required for a street vacation. The proposed compensation is dedication/improvement of a new right-of-way. The area of the new dedication greatly exceeds the area of the proposed vacation.
- 5. The proposed vacation should be approved, subject to the dedication of the new rights-of-way, as proposed.

## III. RECOMMENDATION

The proposed vacation is recommended for approval, subject to the dedication of the new rights-of-way for Arctic Avenue between the subject right-of-way and Division Street/Mahogany Avenue and additional width of Dover Street between West Bakerview Road and the subject right-of-way, as proposed and shown in *Attachment 1*.

ENTERED this 6th day of November 2013.

BELLINGHAM HEARING EXAMINER

Dawn Sturwold

FINDINGS OF FACT, CONCLUSIONS OF LAW AND RECOMMENDATION PAGE 5

H:/DATA/HEARING EXAMINER/DECISIONS/Unnamed Right-of-Way VAC Recommendation

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